Philippine Association for Government Budget Administration

1<sup>st</sup> Quarterly Meeting and Seminar

Sarabia Manor Hotel, Iloilo City

April 3-6, 2013

# Innovations and Productivity in Public Sector Service Delivery

### Magdalena L Mendoza

Development Academy of the Philippines
03 April 2013

## **Outline of Presentation**

- Introduction
- Why Reform the Public Sector
- Themes in Public Sector Reform
- Citizen-centric Government: Examples
- Public Sector Productivity
- Innovations in Public Service Delivery: The Philippine Case

### The Development Academy of the Philippines





- DAP is a government corporation established in 1973 with original charter created by PD 205, amended by PD 1061, and further amended by EO 288.
- By virtue of PD 205, DAP functions as the National Productivity Organization (NPO) for the Philippines.

### 1

Foster and support the development forces at work in the nation's economy through selective human resource development, research, data-collection, and information services







2

Promote, carry out policy-oriented research, education, training, consultancy and publication on development problems of local, national or international significance



3

Discharge a regional role in initiating and catalyzing exchange of ideas and expertise on development activities in the regions of Asia and the Far East





The Asian Productivity Organization (APO) was established in 1961 as a regional intergovernmental organization with a mission to contribute to the sustainable socioeconomic development of Asia and the Pacific through enhancing productivity.



APO has 20 member countries. The Philippines is one of the founding members of APO.

DAP serves as the NPO for the Philippines.

## Why Reform the Public Sector

 The sheer size and scope of the public sector, especially in developing countries, makes it imperative that steps be taken to improve its efficiency and effectiveness.

 The public sector is the largest spender and employer in virtually every developing country, and it sets the policy environment for the rest of the economy.

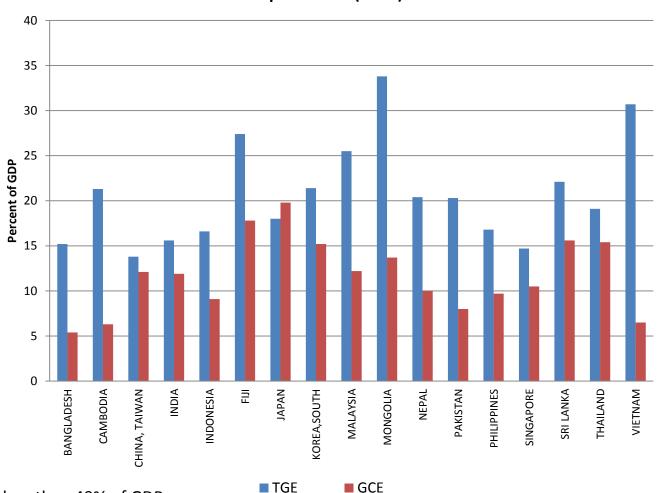
# Public sector is one of the major employers in selected APO member countries

Country	Public Sector Employment (% of Total Employment, 2005)
Taiwan	9.67
India	4.19
Indonesia	11.14
Japan	3.51
Korea	3.57
Malaysia	10.54
Philippines	7.53
Singapore	2.7
Thailand	7.23

Data source: IMD World Competitiveness Yearbook 2007

# Public sector is generally a moderate\* spender and a moderate contributor to GDP

Total Government Expenditure vs Government Consumption Expenditure (2010)



<sup>\*</sup> Public spending less than 40% of GDP compared to most EC countries

Data Source: ADB Key Indicators for Asia and Pacific 2012

# Most APO member countries has fair ranking on government effectiveness and regulatory quality

APO Member Country	Government Effectiveness	Regulatory Quality	
BANGLADESH	21.5	21.5	
CAMBODIA	22.5	35.4	
INDIA	55	39.2	
INDONESIA	47.8	39.7	
IRAN, IS. REP.	36.8	2.9	
LAO, PDR	26.8	27.3	
JAPAN	88.5	80.9	
KOREA, SOUTH	84.2	78.9	
LAO, PDR	16.7	17.7	
MALAYSIA	82.3	71.3	
MONGOLIA	32.1	42.6	
NEPAL	25.4	24.4	
PAKISTAN	25.8	30.1	
PHILIPPINES	51.7	44	
SINGAPORE	100	98.6	
SRI LANKA	49.3	45.5	
TAIWAN, CHINA	84.7	83.7	
THAILAND	58.4	56.5	
VIETNAM	44	31.1	

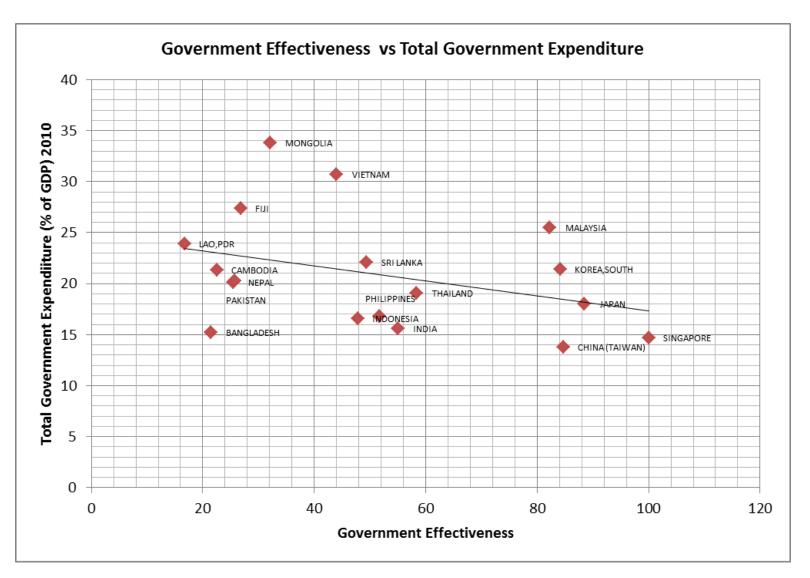
Ranking: 100 (highest)

Source: Worldwide Governance Indicators 2011

## Why reform the Public Sector?

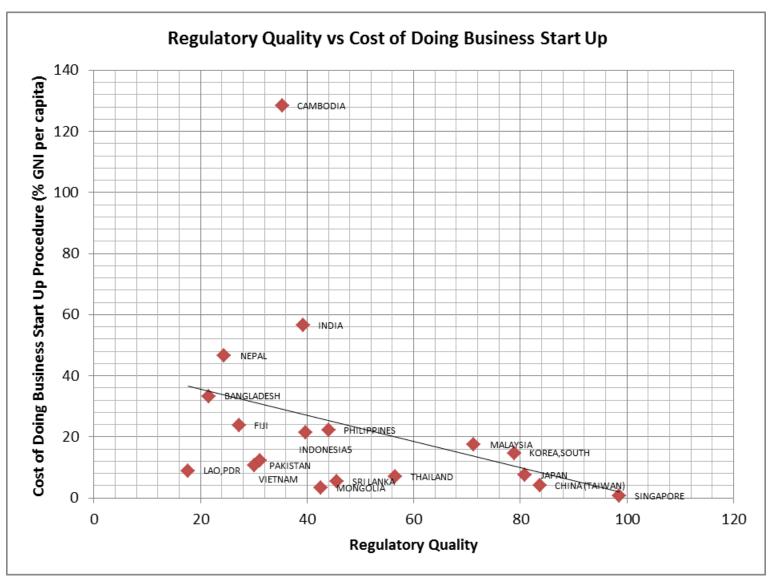
- The quality of the public sector— accountability, effectiveness and efficiency in service delivery, transparency and so forth — is thought by many to contribute to development.
- An international study has made the clear link between the quality of public sector governance and economic and social outcomes: "good governance leads to better development outcomes such as higher per capita incomes, lower infant mortality and higher literacy."

### Higher government expenditure, lower effectiveness



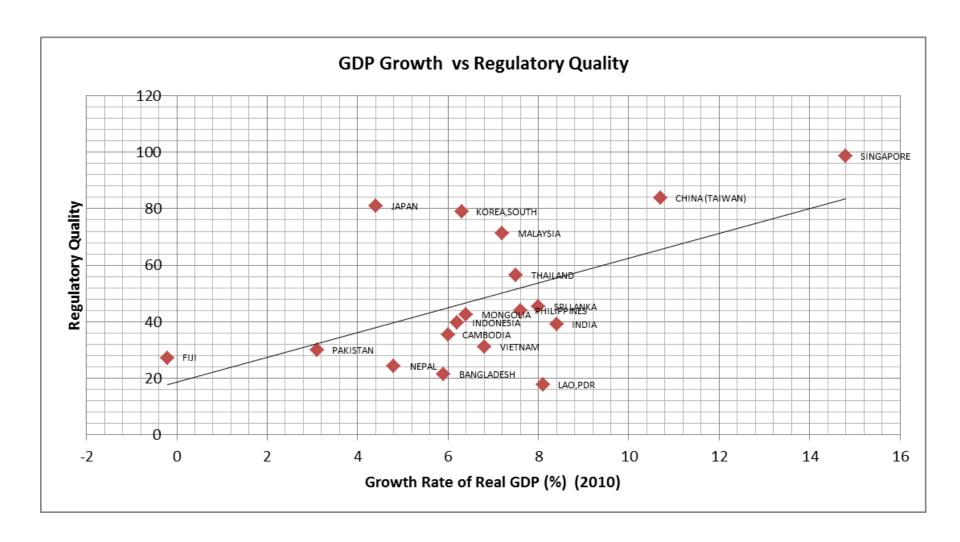
Data Sources: ADB 2012, WGI 2011

### Better regulations, lower cost of doing business



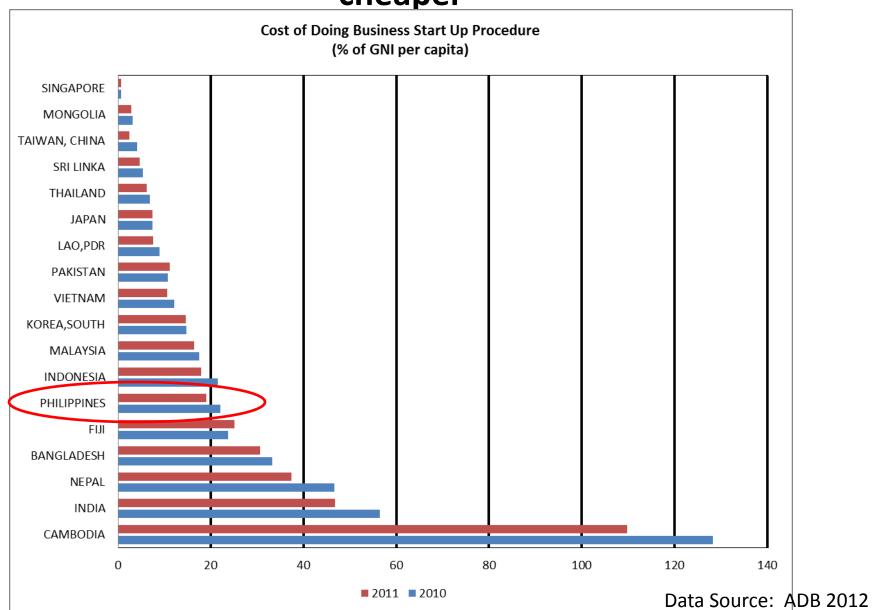
Data Sources: ADB 2012, WGI 2011

### Better regulation, higher growth rates

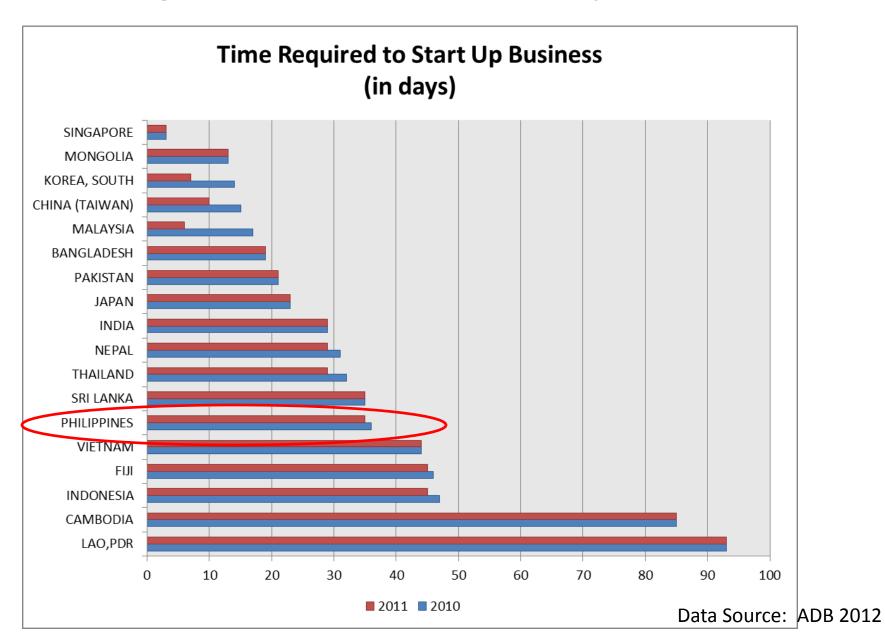


Data Sources: ADB 2012, WGI 2011

# Countries race to make cost of doing business cheaper



### Challenge to shorten time to start up a business



## Themes in Public Sector Reform

- Government that costs less
- Quality government
- Professional government
- Digital government
- Government with smart regulation
- Honest and transparent government

## Citizen-centric Government

- "... focuses downward, toward citizens, rather than upward toward elected officials."
- "... looking outside government for outcomes rather than within government processes."

- Donald Kettl

# Early Wins in Giving Customers What They Want: Easy Access (Ontario) Who We Are The Old Blue Pages

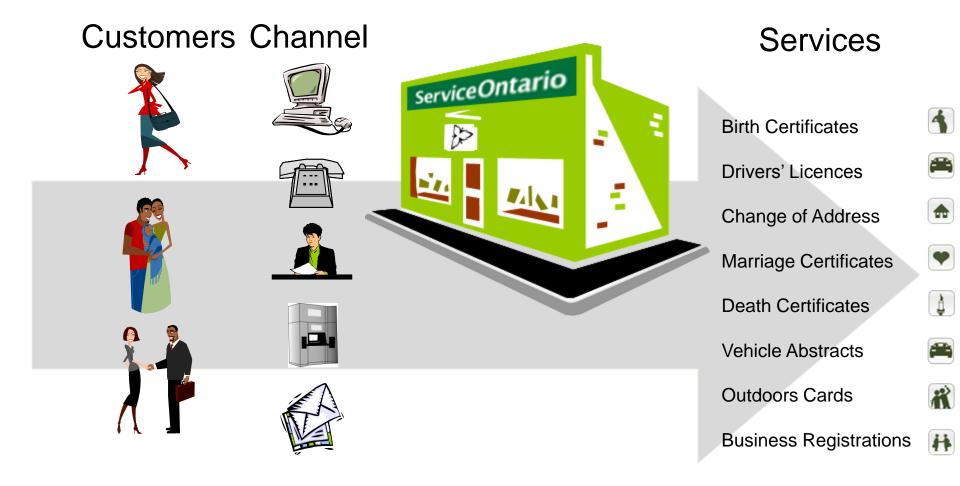
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# Early Wins in Giving Customers What They Want: Easy Access (Ontario)

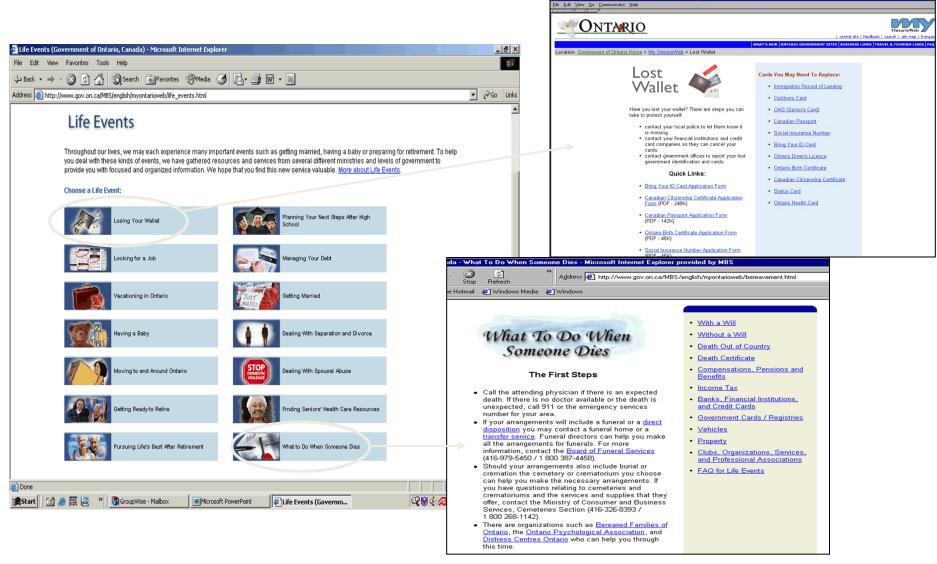
## What We Do The New Blue Pages

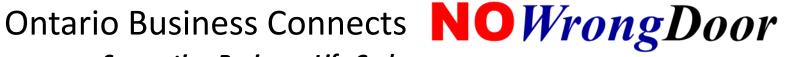
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	Etobicoke 1243 IslingtonAv392-5610	St Mark's 201 CowanAv392-5074
Adoption	Yonge St N 5150 Yonge392-3300	Thomas Berry 3495 LakeshoreBIW
Disclosure Services327-4730	Scarborough 2425 EglintonAvE397-7935 Toronto 55 John397-1445	392-5080
Private and International Adoption	York Civic Centre 2700 EglintonAvW	Trimbee Court 30 Denarda392-3705 Warden Woods 76 FiryalleyCt392-5078
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Assaulted Women's Helpline863-0511	Alexander Park 75 AugustaSq392-5515	Woodbine 700 MilvertonBl392-2257
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Children's Lawyer	Bellevue 95 BellevueAv392-5054	Office Court Electroning Oct Vices
393 UniversityAv314-8000	Berner Trail 120 BernerTrail392-6273	Citizenship and Immigration
Children's Secretary	Birchmount 365 BayMillsBl392-2294	Ollizenship and immigration
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and Adolescents	Centenary (7 Oaks) 9 NeilsonRd392-4750	(Recorded Message ext 1002)

# Service Ontario provides easy access to government services through one door

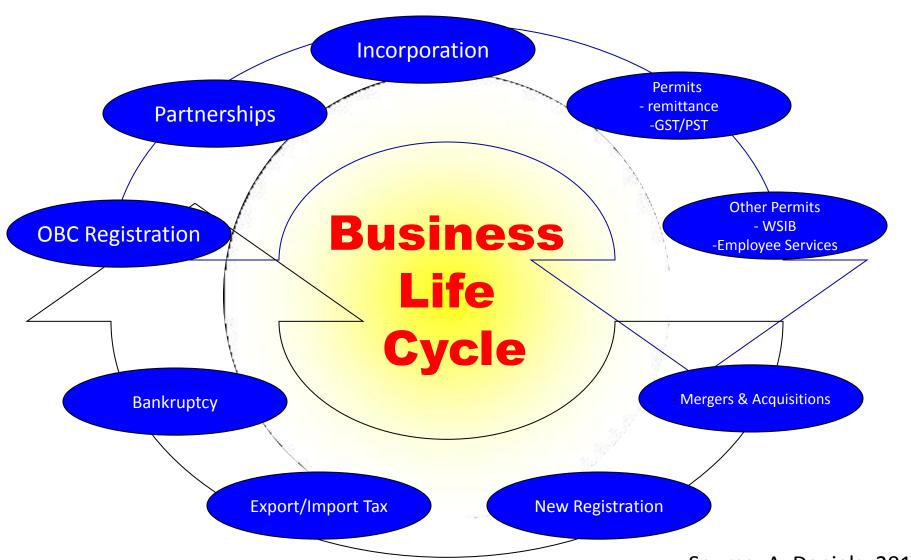


# Life Centric Service www.ServiceOntario.ca





Supporting Business Life Cycle

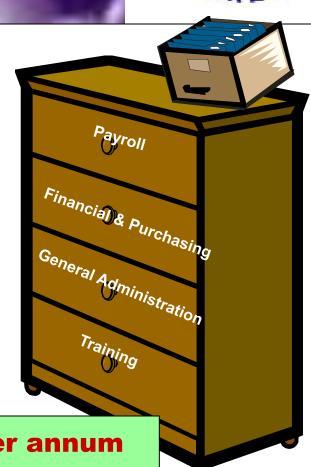


# **Shared Services Bureau in Ontario**

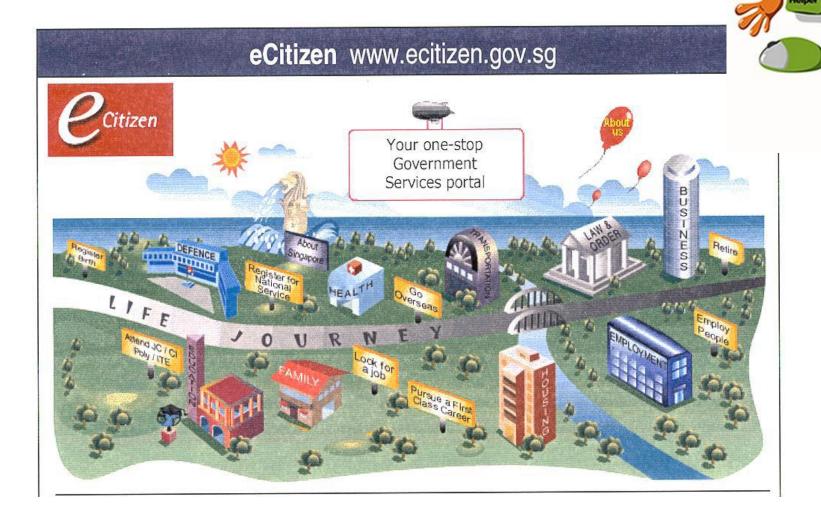


## **(SSB) Products**

- Financial Processing
- Payroll & Benefits
- Purchasing
- Mail & Print
- Generic Training
- General Administration
  - Forms Management
  - Fleet Management
  - Translation
- > SAVINGS 300M (CDN) per annum



# One-Stop Government Services Portal in Singapore



## Electronic Service Delivery Scheme in Hong Kong



### **T-Government in Korea**



If you press "government services" while watching TV, e-government services are connected directly.





## **Smart Card in Malaysia**

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- Birth Certificate
- Drivers License
- Health Card
- Military Service
- Health Record
- Police Record
- Passport
- Debit Card
- Credit Card

### Security

- Biometrics Verification
- Chip
   Technology digital photo
   the basic data
   in chip
- Encryption & Decryption

### Convenience

- All in 1 card
- Paperless
- Fast Processing
- Less Queue
- Versatile data update do not require replacement

### Capability

- Memory -100x that of Magnetic Stripe
- Multi-Application
- Dynamic Load Capability

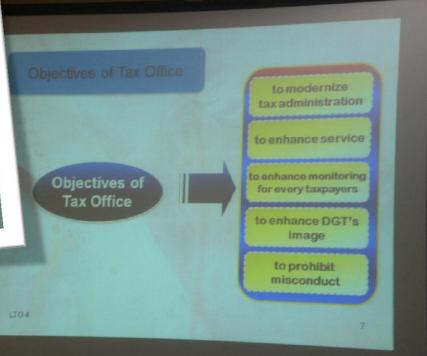
### Access

 Medium of access to Government applications & a platform for personal authentication to both Government & non-Government applications

# Taxpayer Service Quality in Indonesia







## One-Stop Service Centers in Malaysia

# One-stop centres key to business growth

#### **Antonia Chiam**

are essential elements in creating Minister's Department at a hotel a world-class environment for here yesterday. doing business.

Mohamad in service delivery for clients through one-stop service centres was an important instrument of practical the government's transformation implementation of this policy.

**KUCHING:** One-stop service Productivity Corporation (MPC) centres for investors and the and the Service Modernisation business community in general and Quality Unit in the Chief

Morshidi pointed out that the State secretary Datuk Amar attractiveness of a country to Morshidi Abdul foreign investors was closely Ghani said achieving excellence linked to a country's policy environment.

> "What is important is the administrative

within the responsibility of our department, we must provide them with sufficient information so that they feel that they have been attended to and feel delighted with our sincerity in providing assistance.

"This concept emphasises that all government services are

available in a one-stop counter and easily accessible and reliable with ICT system and applications as the enabler.

Source: Borneo Post, 20 February 2013

## What are They Trying to Achieve

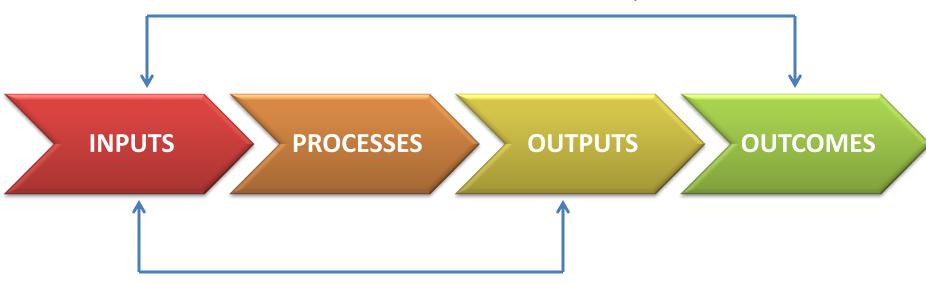
- Strong public trust and confidence
- Value for taxpayers' money
- High quality services
- Well-informed policy

Stability and continuity

Need for sustained focus
on performance and
commitment to better quality
and productivity

## **Public Sector Productivity**

Effectiveness = Outcomes : Inputs



### Productivity = Outputs : Inputs

Basic notion of public sector productivity is "doing more with the same or even fewer resources". Yet, in a broader sense, it means not only improving productivity of the public sector itself, but also enhancing effectiveness of the public sector in creating a conducive environment to increase total factor productivity in private sector production and in meeting citizens' needs and expectations.

#### 50th WSM convened in Manila

he 50th Weckshop Meeting (WSM) of Heads of National Productivity Organizations (NPOs), the annual program planning meeting of the APO, was held at the Edus Shangir-la Hotel in Manila, the Philippines, 20-22 October 2009. The WSM brought together 56 NPO and Agriculture delegates and their advisers. It was also attended by two observers, from the Colombo Plan Secretariat, Sri Lanka, and Productivity SA, South Africa.

The WSM was assigned to undertake two major tasks: finalizing the APO program plan for 2010 and reviewing the proposed priority projects for 2011–2012. The WSM's role in project prioritization started with the new budgeting system that came into effect in 2009. After review at the WSM, the list of the priority projects will be revised and solutined to the Governing Body Meeting (GBM) to assist the APO Directors in considering the total membership contributions for remains bennium. The prioritization exercise was conducted at the two concurrent Strategic Planning Sessions, by the Industry and Service Committee and the Agriculture Committee, respectively.

The Industry and Service Committee was chaired by NPO Delegate from Thailand Dr. Phanit Laosirinat with Sri Lanka's NPO Delegate D.L. Kumaradasa assisting him as rapporteur. Philippine Agriculture Delegate Salvador S. Salucup chaired the Agriculture Committee session, with Bangladesh Agriculture Delegate Md. Jamsher Ahmed Khandker as rapporteur. Both committees confirmed the hosting of the projects for 2010 and endorsed the proposed priority of projects for the 2011-2012 biennium. They also agreed that the necessary modifications to be presented to the GBM would be entrusted to the Secretariat, taking into consideration the comments and suggestions made at the meeting. Other major



Secretary-General Takenaka (R) thanking Executive Secretary Ermita (L) for his keynote address

items on the agenda included a statement by the Secretary-General (see page 2) and country presentations by NPO and Agriculture deligates to provide suggestions on the roles of the APO in relation to its coming golden jubilee and possible discriptors over the next detail.

The Philippines stressed the importance of public sector productivity and urged APO to come up with Public Sector Productivity program



Study Meeting on Public Sector Productivity July 28 - 31, 2009 in Seoul, Korea



Experts Meeting
February 15 – 17, 2010 in Tokyo, Japan

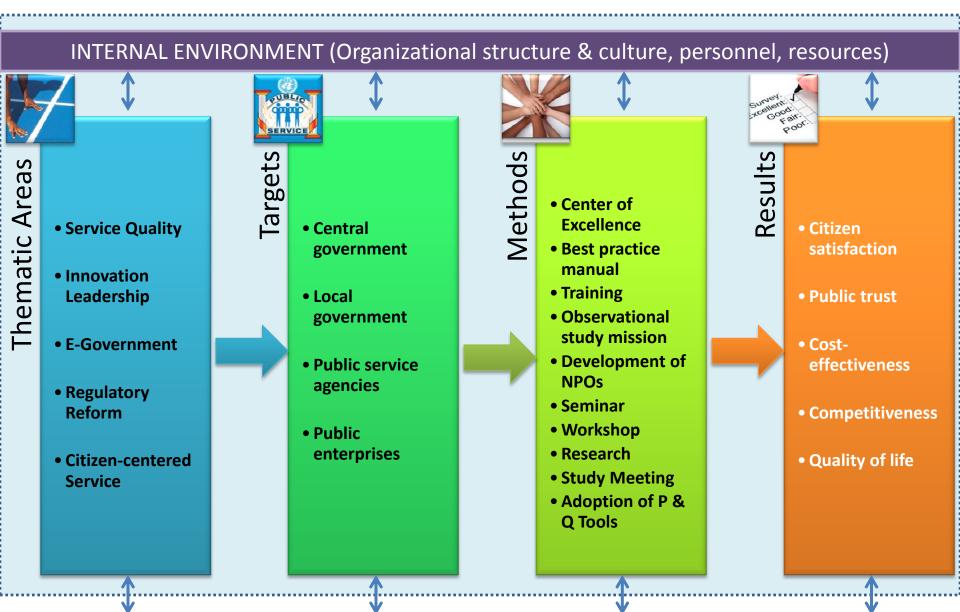


Study Mission on Innovation and Productivity in the Canadian Public Sector August 23 – 27, 2010 in Canada



APO Study Meeting on Innovation in Public Sector Service Delivery November 1-5, 2010 in Bekasi, Indonesia

### APO Public Sector Productivity Program Framework



# Public Sector Productivity in the Philippines: Early Initiatives

**1970s** : Productivity promotion

**1980s** : Work Improvement Teams (WIT) in the Public Sector

**1988-1992** : Government Productivity Improvement Program

1995-1998 : National Action Agenda for Productivity (NAAP)

**1998-2000** : Medium-Term NAAP

2001 : Philippine Quality Award Act

**2001** : Signature Reduction

**2004** : EO 366 Government Rationalization

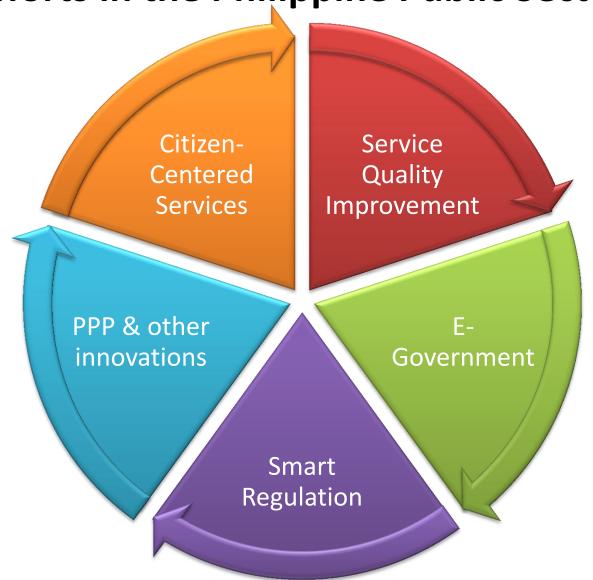
**2005** : E-Government Fund

**2006** : AO 161 on Government Quality Management System

**2007** : EO 605 on ISO-certification of QMS

**2007** : Anti-Red Tape Act (Citizen's Charter)

What are the Recent Innovations and Productivity Efforts in the Philippine Public Sector?



### Citizen-centric Government

Philosophy of governance: "Tuwid na daan"

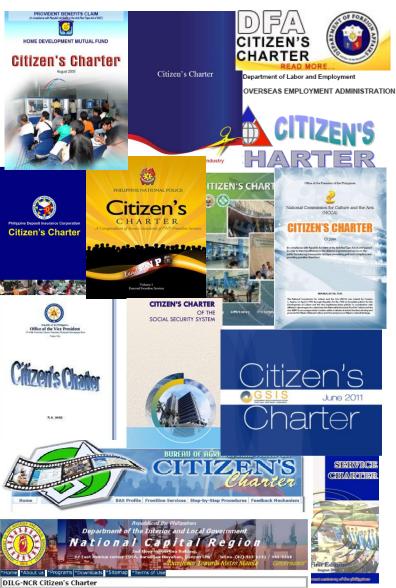


People to serve: "Kayo ang Boss Ko"

Delivery of public services: "Ramdam ni Juan"



### **Efficiency in the Delivery of Public Services**



Anti-Red Tape Act of 2007 aimed at cutting red tape and improving public service by establishing across
Government:

- Citizens Charters\*
- Service Standards
- Anti-Fixer Campaign
- Report Card Surveys

\*100% compliance expected with the establishment of Citizen's Charter as Good Governance condition of FY 2012 PBB

**One-Stop Services** 

 The Philippine Government has implemented a one-stop business registration service, as a collaborative one-stop effort of several departments and agencies.

 Passport Offices, NBI Clearance and Vehicle License Offices have been opened in Shopping Malls around the country, serving as the hub for one-stop government offices in shopping centers.



ingkod Pinoy C

NAIA IS A NO "WANG-WANG" ZONE.
PLEASE FALL IN LINE TO AVOID EMBARASSMENT.
CCTV-MONITORED AREA.

### It's more fun at NAIA



Double lanes to shorten immigration processing



Customer information: Passenger Bill of Rights





Eliminate unnecessary: integration of terminal fee



# World-class Government Quality Standards

- Executive Order No. 605 directs the adoption of the ISO 9001 Quality Management Systems as part of the implementation of a government-wide quality management program
- QMS shall be certified for demonstrated conformity with ISO 9001 and the applicable Government Quality Management Systems Standards (GQMSS)
- Over 100 government agencies have obtained ISO certification for their priority services

# QMS Recognition with H.E. Benigno S. Aquino III



President Benigno S. Aquino III presents the Plaque of Recognition to agencies during the 3rd Recognition Ceremony for Government Organizations with ISO 9001 Certifications in 2010-2011 at the Rizal Ceremonial Hall of the Malacañan Palace on Tuesday (January 17). The event is organized by the Government Quality Management Committee (GQMC), the steering and implementing body of the Government Quality Management Program (GQMP), as part of its mandate to encourage and promote improved public sector performance through the adoption of ISO 9001 QMS in all government agencies, and recognize citizen-driven organizations. (PCOO)

# Instilling Quality Mindset and Performance Excellence in the Public Sector



- Republic Act No. 9013, s. 2001 –
   Philippine Quality Award Act
- Adopted the global performance excellence framework (MBNQA, EQA, AQA) to public sector organizations

" ... as long as all of us—private companies, government, and the Filipino people alike—continue down this never-ending road of self-improvement, we will weather any storm; we will get back up; and we will get to the point where our products and services and, and most importantly, our people, will truly shine in the world stage continuously."

- Excerpt from President Aquino's speech during the 15<sup>th</sup> PQA Awarding in October 2012.



# E-Government

- Almost all national agencies have established information websites and e-services.
- The Philippine government uses web-based internet and other applications to enhance the access to and delivery of government services.
- Examples include obtaining NSO birth certificates through on-line application, reserving a time slot for a passport renewal appointment, obtaining information about individual Social Security System account payments, business name registration, online tax filing, etc.

## ICT is maximized to enhance e-governance



**4Ps Communication Channels** 



Central portal of all public procurement



Access to agency information



Government Facebook accounts



Government
Twitter accounts

### Government payroll and loans made easy



E-payroll

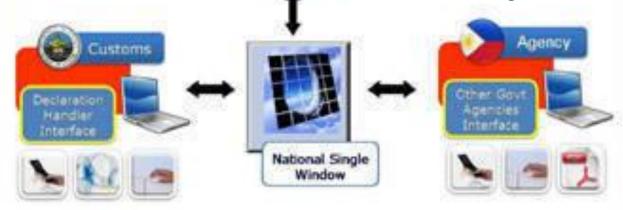


GSIS Wireless Automated Processing System (G-W@PS)

### **Smarter regulation: National Single Window**

Philippine National Single Window is an Internet-based system that allows parties involved in trade to lodge information and documents with a single entry point to fulfill all import, export, and transit-related regulatory requirements.

The system allows a single submission and accelerated processing of applications for licenses, permits and other authorizations required prior to undertaking a trade transaction.



rade

It already serves as a link between 40 Agencies and their public.

Source: https://www.nsw.gov.ph

### Web-based Philippine Business Registry





PBR is a web-based system aiming to facilitate business registration-related transactions by integrating all agencies involved in business registration, such as the DTI, SEC, CDA, BIR, SSS, Pag-IBIG, PhilHealth, LGUs

# Mobile Government



Justice on Wheels to decongest courts of caseloads



Mobile classrooms

# eLibrary



# All these in just one click!

Now, you can access the 800,000 bibliographic records, 25 million pages of digitized Philippine materials, and 29,000 full-text journals.



The Philippine eLibrary Kiosk where students and professionals can gain access to the bibliographic data and resources of the Project.



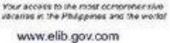












## **Public-Private Partnerships (PPP)**

The Philippine Government actively promotes PPP for infrastructure projects such as roads, ports, public utilities



The new airport freeway will be built using a PPP model

#### **PPP for Social Services**

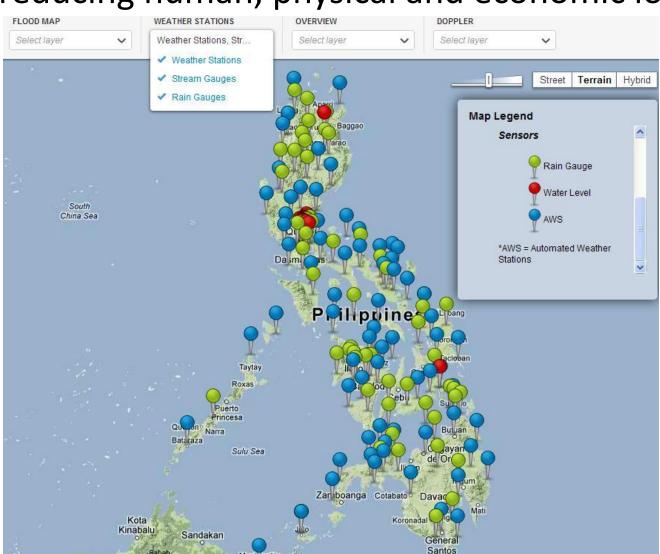
- PPP for School Infrastructure: Design, financing and construction of classrooms, including furniture and fixtures to supplement the current program of the Department of Education in reducing classroom backlog.
- PPP in Health: State-of-the-art National Kidney and Transplant Institute; Upgrading the Philippine Orthopedic Center





# Project NOAH: Innovation to

reducing human, physical and economic losses





Rain



Flooding



Landslide



Earthquake

Source: DOST website

# **Seal of Good Housekeeping:**

### LGU Performance Challenge

The Seal of Good Housekeeping for LGUs aims to elevate the practice of governance that values transparency, accountability, participation and performance into an institutionalized status.

- ✓ Good Planning
- ✓ Sound Fiscal Management
- ✓ Transparency and Accountability
- ✓ Valuing of Performance Information







# Incentives for Results



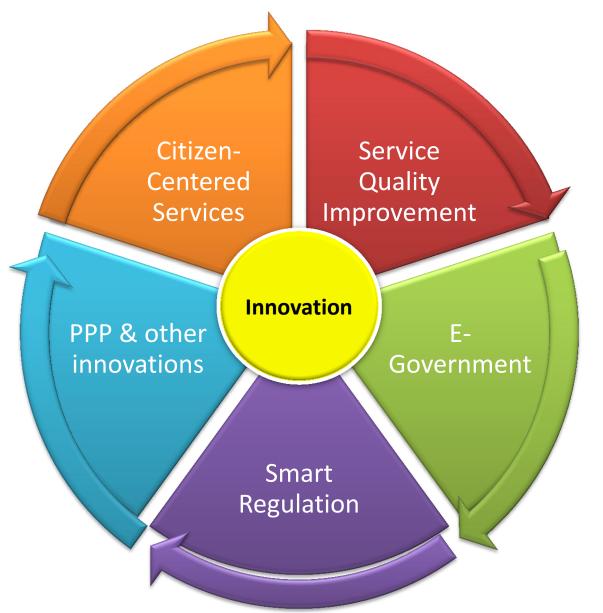
- The government has implemented a robust system of management by results, involving report cards for management and program priority performance at both the Department and Presidential levels.
- This performance accountability system is linked to a new pay-for-performance system: Performance-Based Bonus.

# Early Gains due to PBB



- ✓ Focus on results that matter to the citizens
- ✓ Improving quality of performance indicators
- ✓ Dramatic improvements e.g. CA liquidation, establishment of Citizens' Charter
- ✓ Better information, heightened transparency

## **Improving Public Service Delivery**



# Innovation Leadership: National Government Career Executive Service Development Program

Through DAP, the government is professionalizing public service management and creating a new generation of leaders equipped to manage high performance public organizations.

The Public Management Development Program has two classes:

- Senior Executives Class
  - Directors and up
- Middle Managers Class
  - Division Chiefs



PMDP Module 1

PERSONAL PEAK PERFORMANCE (PPP)

PMDP Module 2

DEVELOPMENT PERSPECTIVES (DP)

PMDP Module 3

PHILIPPINE GOVERNANCE & ADMINISTRATIVE SYSTEM (PGAS)

PMDP Module 4

ECONOMIC
APPLICATIONS IN
THE PUBLIC SECTOR
(EAPS)

PMDP Module 5

PUBLIC POLICY ANALYSIS (PPA)

#### Residential Training at DAP Tagaytay, Sensing Journey, Re-Entry Project













PMDP Module 7

PMDP Module 6

PUBLIC FINANCE

AND BUDGETING

(PFB)

MANAGING
HIGH-PERFORMING
PUBLIC SECTOR
ORGANIZATION
(MHPPSO)

MDP Module 8

PROJECT
DEVELOPMENT &
MANAGEMENT
(PDM)

PMDP Module 9

TRANSFORMATIONAL LEADERSHIP (TL)

PMDP Module 10

COMMUNICATION, NEGOTIATION & MEDIA RELATIONS (CNMR)

Re-Entry Project

(DSD)

"We cannot solve existing problems using the same kind of thinking that produced them in the first place."

Albert Einstein



For more information, please call the PMDP Program Office c/o DAP

Thank you.