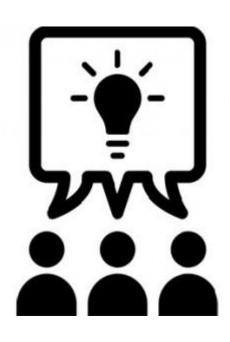
Guidelines and Procedures in the Conduct of Physical Count of Property, Plant and Equipment (PPE), Recognition of PPE Items Found At Station, and Disposition for Non-Existing/Missing PPE Items, for the One-Time Cleansing of PPE Account Balances of Government Agencies

(COA Circular No. 2020-006, Jan. 31, 2020)



Session Overview



This session discusses the guidelines and procedures in the conduct of one-time cleansing of PPE account balances of government agencies



LEARNING OBJECTIVES



At the end of the session, the participants will be able to familiarize the procedures on inventory taking, recognition of those found at station and the rules on the disposition and derecognition of non-existing/missing PPE items.

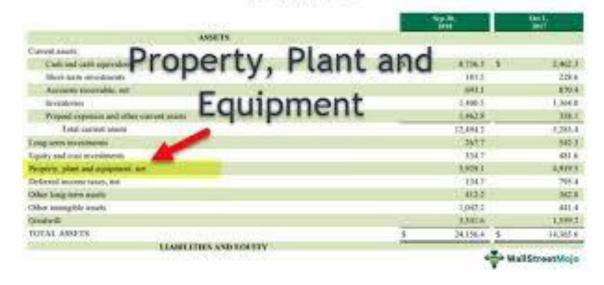
COURSE OUTLINE

- I Rationale
- II General and Procedural Guidelines of the Inventory-Taking
- III Reconciliation of Inventory Count with property and accounting records
- IV Disposition Procedures for Non-existing/Missing PPEs
- V Procedures in the Derecognition of Non-existing/Missing PPEs without an available record of accountability
- VI Accounting entries and disclosure in the Notes to FS

RATIONALE

This circular was issued to assist government agencies in coming up with reliable PPE balances that are verifiable as to existence, condition and **accountability**.

STABLE CAS CHIPGRATION CONSOLIDATED BALANCE SHEETS

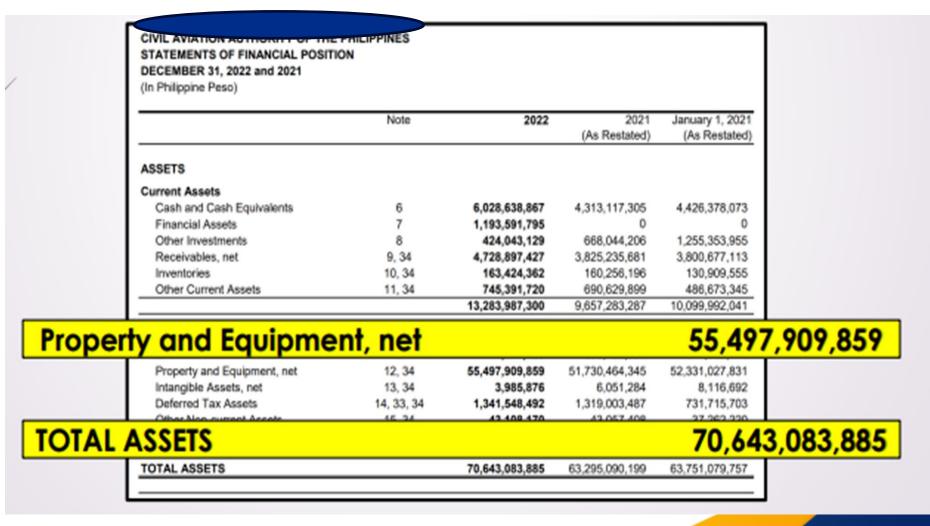


Property, Plant, And Equipment (PP&E)



Conditions that led to the issuance of this circular

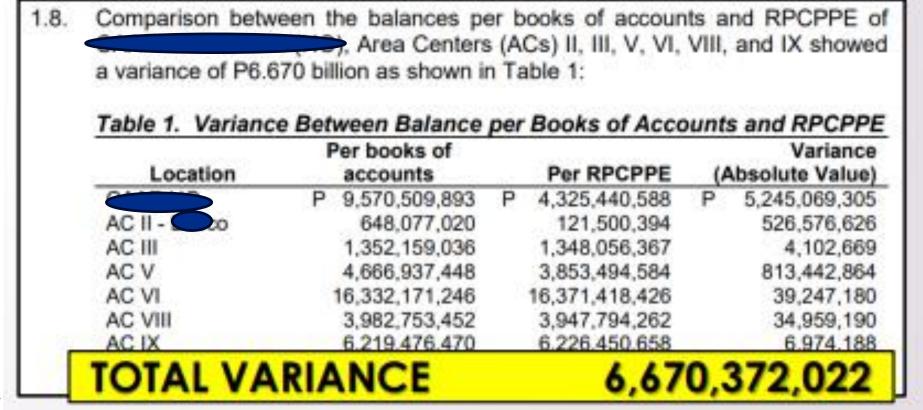
> PPE constitute a **significant** portion of the total assets of the government usually comprising more than fifty **percent (50%)** thereof.



Session 4.1

Conditions that led to the issuance of this circular

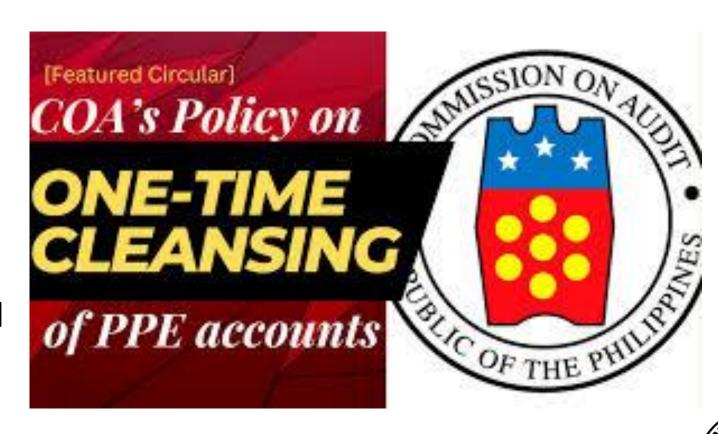
Existence of enormous amount of discrepancies in PPE account balances of government agencies that caused the non-accuracy of PPE balances presented in the financial statements;





COVERAGE

- National Government Agencies
- Local Government Units
- Government-Owned and Controlled Corporations



ACCOUNTING STANDARDS ON PPE (paragraph 4.1)

PPE are tangible items that are:

- purchased, constructed, developed or acquired;
- held for use in the production or supply of goods or services or to produce program outputs;
- for rental to others (other than investment property);
- for administrative purposes;
- expected to be used during more than one reporting period; and
- not intended for resale in the ordinary course of operations.

ACCOUNTING STANDARDS ON PPE (paragraph 4.2)

The cost of an item of PPE shall be recognized as asset if, and only if:

- ➤ It is probable that the future economic benefits or service potential will flow to the entity;
- the cost or fair value of the item can be measured reliably;
- beneficial ownership and control clearly rest with the government;
- the asset is used to achieve government objectives; and
- > It meets the capitalization threshold of 50,000.00

ACCOUNTING STANDARDS ON PPE (par 4.3)

The **carrying amount** of a PPE shall be **derecognized on disposal** or when no future economic benefits or service potential is expected from its use.

Carrying amount = cost less accumulated depreciation

➤ Each government agency shall conduct physical count of all its PPE whether acquired through purchase, donation, constructed by administration and found at station. (par. 5.1)

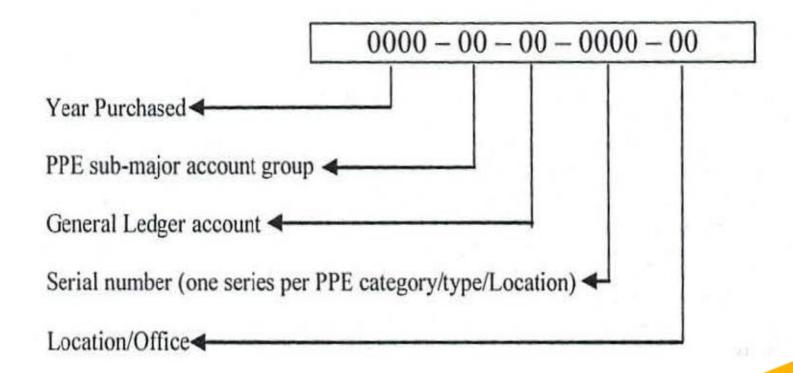
➤ The head of agency shall create an Inventory Committee. (par. 5.2)

Session 4.1

- > Inventory Committee members (paragraphs 5.2 and 5.3)
 - ✓ adequate number of members to complete the physical inventory in 3 months or less
 - ✓ at least 1 member each from the Accounting Unit
 and from the Property Unit
 - ✓ members shall be temporarily relieved of all their regular duties to devote their full time in the conduct of physical inventory taking until the same is completed

- > Inventory taking witness (paragraphs 5.4 and 5.5)
 - ✓ shall be witnessed by the COA auditor (Audit Team Leader or any of his/her audit team member)
 - ✓ may also be witnessed by a representative from the agency's Internal Audit Service/Unit

- > Uniform property identification system for PPE (par. 5.6)
- a unique Property Number shall be assigned for each PPE item, using the following numbering system:





> Uniform property identification system for PPE (par. 5.6)

Example: For Office Equipment purchased in 2019

(PN-2019-05-02-0001-01)

For example: For OFFICE EQUIPMENT, the UACS Object Code is the one highlighted below and as shown in Annex A Vol III RCA (attached herewith)

Machinery and Equipment	10605000	00	1060500000
Machinery	10605010	00	1060501000
Accumulated Depreciation-Machinery	10605011	00	1060501100
Accumulated Impairment Losses-Machinery	10605012	00	1060501200
Office Equipment	10605020	00	1060502000
Accumulated Depreciation-Office Equipment	10605021	00	1060502100
Accumulated Impairment Losses-Office Equipment	10605022	00	1060502200

The PN should be: 2019-05-02-0001-01

Note: Sub-Major Account group – 4th and 5th digit of the UACS Object Code General Ledger account – 6th and 7th digit of the UACS Object Code



> Property Sticker (par. 5.7)

For easy identification, the following will be prominently shown in the property sticker:

- ✓ Property Number
- ✓ Description of the property
- ✓ Model number
- ✓ Serial Number
- ✓ Acquisition Date/Cost
- ✓ Person Accountable
- ✓ Space for the validation/signature of the Inventor
 Committee

- > Responsibilities of Inventory Committee (par. 5.8, 5.9, 5.11)
 - ✓ shall plan/strategize on how to conduct and complete the Physical Inventory in 3 months or less, in coordination with the Property Unit
 - ✓ prepare a Physical Inventory Plan (PIP) containing the ff:
 - Specific assignments / duties of the Committee members
 - Cut-off date
 - Schedule specifying the dates and locations of the inventors taking

- > Responsibilities of Inventory Committee (par. 5.8, 5.9, 5.11)
 - ✓ submit the approved PIP (approved by Head of Agency) to the COA audit team at least ten (10) calendar days before the scheduled start of inventory taking
 - ✓ Actual count to ascertain the:
 - existence
 - completeness
 - condition of all PPEs owned by the gov't. agency



- ➤ Responsibilities of Property Unit and Accounting Unit (par.5.12)
 - ✓ Property records shall be updated based on the results of the physical inventory
 - ✓ Reconcile property records with accounting records to come
 up with the reconciled balances of PPE accounts



I. Preliminary activities prior to the conduct of inventory taking (par. 6.1)

II. Inventory taking (par. 6.2)

III. Reconciliation of Inventory Count per RPCPPE with property and accounting records (par. 6.3)

I. Preliminary activities prior to the conduct of inventory taking (par. 6.1)

Property Unit	Accounting Unit			
Shall obtain the latest RPCPPE/Physical Inventory Report	Update its record of acquisition/disposal/transfer of PPEs in the PPE Ledger Cards (PPELCs)			
In the absence of the latest RPCPPE/PIR, a standard form (Annex A of the circular) shall be filled by each office and submitted to the Property Unit for verification	Ensure that the total balance of PPELCs tally with the balances of controlling PPE accounts in the General Ledger			
Compare the latest RPCP	PF/PIR with the PPFI Cs			

I. Preliminary activities prior to the conduct of inventory taking (par. 6.1)

Property Unit	Accounting Unit
Prepare a list of PPE items which are recorded in the PPELCs but not included in the RPCPPE/PIR	
Prepare a list of PPE items which are included in the RPCPPE but not recorded in the PPELCs	
Submit to the Inventory Committee the 2 lists above and the latest RPCPPE/PIR*	

Inventory working papers- the lists and the RPCPPE submitted by Property Unit to Inventory Committee, which will be used in preparing the Physical Inventory Plan (PIP)

II. Inventory taking (par. 6.2)

- Head of Inventory Committee
 - ensure that the inventory taking activities are executed in accordance with the approved PIP;
 - Shall keep record of the alternative activities undertaken and the reasons for deviation from the PIP, in case there are planned procedures that cannot be efficiently performed



II. Inventory taking (par. 6.2)

- Inventory Committee
 - use the inventory working papers provided by the Property Unit as basis for the inventory taking activities;
 - record/document daily in a standard Inventory Count
 Form (ICF) the physical count (Annex A of the Circular)
 - separate ICF shall be used for each PPE sub-major account group such as Land, Buildings and Other Structures, Machinery and Equipment.
 - the ICF shall be subdivided by PPE General Ledger account

(Example: Machinery and Equipment may be subdivided into Machinery, Office Equipment, Information and Communications Technology Equipment)

Agency Name Inventory Count Form

E Account Group:									Street NoOf	
Article/Item	Description	Old Property No. assigned	New Property No. assigned (To be filled up during validation)	Unit of Measure	Unit Value	Quantity per Property Card	Quantity per Physical Count	Location/ Whereabouts	Condition	Remarks
	-									
	-	-								
e: For PPE items without	Property No., provide	in the "Roma	rks" column other inform	nation such as Seria	No,/Model No.	brief description t	hat can be useful o	furing the reconcillat	ion process	
		1								
		-								
						2				

Prepared by

leviewed by:

Printed Name and Signature Concerned Inventory Committee Member Printed Name and Sanuture Chairman, Inventory Committee

-

II. Inventory taking (par. 6.2)

- Inventory Committee
 - the **condition of the PPEs** such as: in good condition, needing repair, unserviceable, obsolete, no longer needed, not used since purchase shall be stated clearly in the ICF
 - "found at station" and non-existing/missing items indicated in the Remarks column of the ICF
 - **other relevant information** indicated also in the Remarks column of the ICF

II. Inventory taking (par. 6.2)

- Inventory Committee
 - tag all PPE items with new property stickers
 - prepare the RPCPPE upon completion of the inventory count (4 copies – for COA, Accounting Unit, Property Unit, Inventory Committee file)
 - refer to the PPELC/Subsidiary Ledgers (SLs) or, if not available, from Property Cards or other property records for the unit value of item.

II. Inventory taking (par. 6.2)

- Valuation of items
- If no valuation can be found in both accounting and property records, the unit cost/value shall be established, as follows:

to be determined by Inventory Committee (IC):

- ✓ Based on market/fair value of the item
- ✓ cost/value of a similar item in the RPCPPE

If cannot be determined by the IC:

✓ Fair value shall be determined by appraisal



III. Reconciliation of Inventory Count per RPCPPE with property and accounting records (par. 6.3)

- The **Property and Accounting Units** shall **undertake collaborative procedures** that all PPEs included in the RPCPPE are duly recorded in their respective records.
- The Property Cards maintained by the Property Unit and the PPE Ledger Cards maintained by the Accounting Unit are reconciled.
- The reconciliation shall be completed within ten (10) days from rendition of the RPCPPE by the Inventory Committee.

III. Reconciliation of Inventory Count per RPCPPE with property and accounting records (par. 6.3)

Property Unit	Accounting Unit
Ensure that the Property Cards (PCs) are updated	
Prepare a List of PPEs Found at Station – use Annex B of Circular; and submit to Accounting Unit for recording in the books	Take up the necessary accounting entries to recognize PPEs found at station 1. Recognition of PPEs found at station: Account Title Technical and Scientific Equipment Account Itle Surplus/Deficit Surplus/D
Prepare PCs for PPEs found at station.	Prepare/maintain corresponding PPELCs based on the List of PPEs Found at Station.

-			
- 4	-		 -

Agency Name List of PPEs Found at Station

PPE Account Group:

Article/Item	Description	New Property No. assigned	Person Accountable	Unit Cost/Value	Total Cost/Value	Remarks
				-		
	-					2429.1

Prepared by:

Printed Name and Signature Property Personnel Reviewed by:

Printed Name and Signature Head, Property Unit

Date:

90

III. Reconciliation of Inventory Count per RPCPPE with property and accounting records (par. 6.3)

the "Unreconciled SL" for PPEs.

property and accounting records (par. 5.5)						
Property Unit	Accounting Unit					
Prepare a List of Non-Existing /Missing PPEs as well as those with PCs and Property Acknowledgment Receipts (PARs) on file but not included in the RPCPPE- use Annex C of Circular.	Take up the necessary accounting entries to recognize loss of PPE and to setup the corresponding receivables from the concerned accountable officer/personnel					
Follow the procedures for the disposition of non-existing / missing PPE provided under Paragraph 7 of the Circular.	Take up the necessary accounting entries to write-off/drop from the books of accounts the remaining balances as of December 31, of amounts lumped under					

III. Reconciliation of Inventory Count per RPCPPE with property and accounting records (par. 6.3)

3. Writing-Off/Dropping of remaining balances of unreconciled SL for PPEs

Account Title

Debit

XXX

Credit

Accumulated Surplus/Deficit

Office Equipment

To write-off remaining balance of unreconciled

SL for Office Equipment

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Agency Name List of Non-Existing/Missing PPEs

Article/Item	Description	Old Property No.	Person Accountable	Unit Cost/Value	Total Cost/Value	Remarks
		-				
	_	-				
	_	_				
	1					
	1/					

Prepared by:

Printed Name and Signature Property Personnel Reviewed by:

Printed Name and Signature Head, Property Unit

Date:

9

unserviceable, obsolete and/or no

longer needed

III. Reconciliation of Inventory Count per RPCPPE with property and accounting records (par. 6.3)

Property Unit	Accounting Unit
Work together with the Accounting Unit to reconcile the PCs with the PPELCs maintained by said unit	Work together with the Property Unit in reconciling the PPELCs/SLs with the PCs maintained by said unit
Renew all PARs	Update the PPELCs as necessary in the course of reconciliation
Prepare Inventory and Inspection Report of Unserviceable Property (IIRUP) for all PPEs found	Ensure that the total balance of PPELCs/SLs tally with the balances of controlling PPE accounts in the General

Ledger

Property Unit	Accounting Unit
Verify if the PPE items were already disposed with supporting IIRUP or transferred/donated to other government agencies with supporting Property Transfer Report (PTR)	
Submit to the Accounting Unit the original copies of the IIRUP and PTRs for disposed and transferred PPE items, for recording in the books	Take up the necessary accounting entries to derecognize disposed or transferred PPEs based on original copies of the IIRUP and PTR.

Property Unit	Accounting Unit
The Head of the Property Unit shall be responsible in determining the accountable officer for non-existing/missing PPEs through verification of PARs, PCs and other property records.	
If there is pending Request for Relief from Accountability, such fact shall be indicated in the Remarks column of the list of non-existing/missing PPEs.	

Property Unit	Accounting Unit
Inform the Head of Agency on the non- existing/missing PPEs without pending Request for Relief from Accountability	
Prepare letters addressed to each accountable officer demanding the production of the PPE he/she is accountable for, to be signed by Head	
of Agency. AO has 5 calendar days to respond	

Property Unit	Accounting Unit
Indicate under the Remarks column of the List of Non-Existing PPE that the item was "produced/presented upon demand", if the AO was able to produce the PPE item demanded from him/her. If otherwise, indicate also in the Remarks column. - inform Inventory Committee to amend the RPCPPE	
Submit to Accounting Unit the List of Non-Existing / Missing PPEs with complete information on which PPEs could not be produced upon demand; those with pending Request for Relief; as well as the AOs.	Take up the necessary accounting entries to recognize in the books of accounts the loss of PPE and to set up corresponding receivables from concerned AOs that could not produce

the PPE upon demand.

2. Recognition of loss of PPE and setting up accountability of accountable officer

Account Title	Debit	Credit
Loss of Assets	XXX	
Accumulated Depreciation - Office Equipment	xxx	
Accumulated Impairment Losses - Office Equipment	XXX	
Office Equipment		XXX
To recognize loss of office equipment.		
Due from Officers and Employees	XXX	
Other Deferred Credits		XXX
To set up accountability of accountable officer		
for lost office equipment.		

Property Unit	Accounting Unit
	Check if appropriate accounting entries were already taken up recognizing the loss of PPE and setting up accountability for those with pending Request for Relief; otherwise, he/she shall effect the necessary accounting entries.
	Based on depreciated replacement cost replacement cost (current market price) less accumulated depreciation calculated on the basis of replacement cost. the amount to be set up as receivables over the loss of depreciable assets

<u>If accountability could not be established despite exhaustion of all diligent efforts, the ff. procedures shall be followed:</u> (par. 7.11)

a. Head of Agency shall cause the conduct of investigation to determine the last known location/office where the missing PPE items were issued/installed, person accountable, circumstances of the loss, among others.

If accountability was pinpointed
after investigation

Demand shall be made from the accountable personnel to produce the item or pay the depreciated replacement cost, thereof.

If accountability was not pinpointed after investigation

Authority for derecognition from the books of accounts may be requested from the COA, in accordance with paragraph 8 of the Circular.



If accountability was pinpointed If accountability was not after investigation pinpointed after investigation The Accounting Unit shall be **Pending the grant of authority** by the COA, said PPEs shall remain in furnished the certified copy of the investigation report and demand the books of accounts. letter to be used as basis to recognize the loss of PPE and set up the corresponding receivables from the concerned accountable personnel.

- ➤ Non-existing/ Missing PPEs without available record of accountability shall be derecognized from the books of accounts only upon the grant of specific authority by the COA.
- The Head of Agency shall file the request for authority to derecognize non-existing/missing PPEs to the COA, if the following conditions are met:
 - a. PPE already exceeded its estimated useful life, hence its carrying value is equivalent to its residual value;

b. Accountability/responsibility over the missing PPE could not be pinpointed after the conduct of investigation for the purpose.

- > The request shall be supported with the ff. documents:
- a. List of Non-Existing/Missing PPEs and their carrying values certified by the Heads of Property Unit and the Accounting Unit and approved by Head of Agency;

- ➤ The request shall be supported with the ff. documents:
- b. Certification by the Head of Accounting Unit that the non-existing/missing PPEs had already exceeded their estimated useful lives; and
- c. Certified copy of the report of investigation conducted pursuant to Paragraph 7.9 of the Circular.



Filing of request for derecognition:

Amount of each PPE	Where to file request	No. of days to act on request	If there is denial on the request	No. of days to act on the refiled request	Appeal to	No. of days to file appeal
Not exceeding 100,000.	Audit Team Leader (ATL) and/or Supervisin g Auditor (SA)	working days (wd) from receipt	Refile the request to ATL and/or SA, if basis for denial was complied.	15 wd from receipt	COA Cluster Director (CD)/Reg ional Director (RD)	15 wd from receipt of the decision

Filing of request for derecognition:

Amount of each PPE	Where to file request	No. of days to act on request	If there is denial on the request	No. of days to act on the refiled request	Appeal to	No. of days to file appeal
More than 100,000. 00 but not exceeding 1M	ATL and SA (who will forward the request to CD/RD)	working days (wd) from receipt	Refile the request to CD/RD	15 wd from receipt	COA Assistant Commiss ioner (AC) of the audit sector	15 wd from receipt of the decision of CD/RD

Filing of request for derecognition:

Amount of each PPE	Where to file request	No. of days to act on request	If there is denial on the request	No. of days to act on the refiled request	Appeal to	No. of days to file appeal
Exceeding 1M	ATL and SA (to CD/RD, who will forward the request to AC)	working days (wd) from receipt	Refile the request to AC	15 wd from receipt	COA Commiss ion Proper (CP)*	15 wd from receipt of the decision of CD/RD

REPUBLIC OF THE PARTIES

^{*} Filing fee is required at the rate prescribed under the 2009 Revised Rules of Procedures of COA

> After the granting of authority to derecognize

The **Accountant** shall:

- a. Prepare JEV within 15 wd from receipt of decision granting the authority to derecognize from COA, for approval of the Head of Agency
 - effect the necessary accounting entries in the books;
 - enter the acquisition cost of the derecognized PPEs and their carrying values in the **Registry of Derecognized PPEs** (RDPPE) - use Annex D of the Circular



4. Derecognition of non-existing/missing PPEs with authority from COA

Loss of Assets	xxx
Accumulated Depreciation - Office Equipment	xxx
Accumulated Impairment Losses - Office Equipment	xxx
Accumulated Depreciation - Medical Equipment	XXX
Accumulated Impairment Losses - Medical Equipment	xxx
Office Equipment	

Medical Equipment

To derecognize office equipment and medical equipment with authority from COA. XXX

XXX

Agency Name Registry of Derecognized PPEs (RDPPE)

Reference							A cathorists :		
Date	No.	PPE Account	Description of PPE	Cost	Accumulated Depreciation	Accumulated Impairment Laures	Carrying Value	Authority (solicate date of grant)	File Inde
-									_
									+
_									-
									-
					_		_		-
									-
					_				-
_									-



ACCOUNTING ENTRIES AND DISCLOSURE IN THE NOTES TO FINANCIAL STATEMENTS (Par. 9)

- Illustrative Accounting Entries for the following are shown in Annex E of the Circular: (par. 9.1)
 - ✓ recognition of PPEs found at station
 - ✓ recognition of loss of PPE and setting up accountability
 of AO
 - ✓ Writing-off/dropping of remaining balances of unreconciled SL for PPEs
 - ✓ Derecognition of non-existing/missing PPEs with authority from COA



ACCOUNTING ENTRIES AND DISCLOSURE IN THE NOTES TO FINANCIAL STATEMENTS (Par. 9)

- Disclosures on PPE in the Notes to Financial Statements shall include the following information: (par. 9.2)
- a. Total amount of non-existing/missing PPEs included in the PPE balance, supported with breakdown as to sub-major PPE account group, together with the following additional information, as applicable:
 - ✓ A request for authority for derecognition has been filed and still pending with the COA stating the date of filing thereof; or still to be filed; and/or
 - ✓ The amount and breakdown of derecognized PPEs which were transferred to the RDPPE based on the authority of derecognition granted by COA.



ACCOUNTING ENTRIES AND DISCLOSURE IN THE NOTES TO FINANCIAL STATEMENTS (Par. 9)

Disclosures on PPE in the Noted to Financial Statements shall include the following information: (par. 9.2)

 PPEs found at station which are still needing appraisal, supported with breakdown as to sub-major PPE account group.



SUNSET PROVISIONS (Par. 10)

- After the cut-off date set by the Inventory Committee in the PIP
 - the Accounting and Property Units shall ensure that the proper accounting and reporting procedures for all acquisition/receipt/issue/transfer/disposal of PPEs are strictly followed;

SUNSET PROVISIONS (Par. 10)

- This Circular is issued for one-time cleansing of PPE account balances
- in <u>no</u> case shall the herein procedures be used to <u>further</u> derecognize non-existing /missing PPEs and/or <u>cleanse</u> subsequent discrepancies or unreconciled balances in PPE accounts.

Questions





THANK YOU!

