



Laws, Rules, & Regulations on Government Expenditures

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Session Overview

- Linkage of expenditures to the budget process
- Basic principles, concepts governing public expenditures
- Illegal, irregular unnecessary, excessive, extravagant and unconscionable (IIUEEU) expenditures
- Various Criteria used in the Accountability and Review Process of Expenditures in the Budget process
- Selected specifc provisions of law and regulations governing certain expenditures



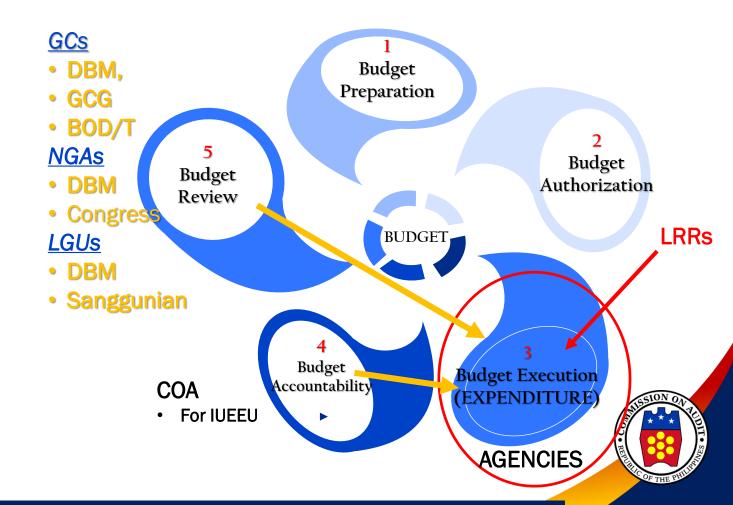
Learning Objectives

For the participants to be able to:

- 1. Know the basic principles and limitations on expenditures and disbursements
- 2. Know or be aware of some of the governing laws, rules and regulations applicable to common government expenditures;
- 3. Understand when expenditures are considered as IIUUEE



Budget Cycle/ Process



Budget Execution



This phase involves the **actual expenditure** of funds for the identified functions – **Work and Financial Plan**

WORK PLAN

Basis for **programming finances** of the financial plan and request for allotment.

FINANCIAL PLAN

Provides funding support for the work plan and becomes the basis for allotment.

1. Approved B U D G E T

The <u>Authorization</u> issued by the Governing Body having jurisdiction over the entity, which is the basis for the incurrence of expenditures.

NGAs	GAA approved by Congress
GCs	Corporate Operating Budget (COB) approved by the Board of Trustees/ Directors.
LGUs	Appropriation Ordinance issued by the local Sanggunian





2. EXPENDITURE

Is a term used for a **financial transaction** or **event** that would result to a **decrease in assets** due to **payment through cash**, **or** an **increase liabilities** if procurement or other expense **incurred is on credit**, which eventually will result to a decrease in equity;

It is the **portion** of the **funding authorization used** or **spent** in the operations of a government entity.

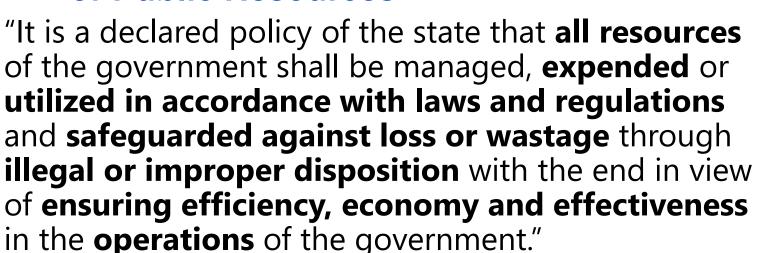
(**Disbursement** in contrast, refers to **money paid out** for an expense)



3. OBLIGATION

An act of a duly authorized official which binds the government to the payment of money. It refers to the amounts committed to be paid by the agency for any lawful expenditure made for and in behalf of the government agency concerned.

4. Government Policy on the Use of Public Resources



Section 2 PD 1445



5. Accountability for Unauthorized or Illegal Expenditures



Sec.43, Chap 5 Book VI, Administrative Code of 1987

Provides that the Liability for Illegal Expenditures shall fall on every official or employee authorizing or making such payment or taking part therein, and every person receiving such payment, shall be jointly and severally liable to the government for the full amount so paid or received.

The SC in Madera vs COA* ruled that regardless of good faith as passive recipients, the Payees shall be required to refund the amounts actually received pursuant to the principle against unjust enrichment laid down in Art. 22 and 2154 at the New Civil Code.

^{*} GR No. 244128, Sept. 8, 2020

6. Accountability for Unauthorized or Illegal Expenditures



Sec. 89, RA 11975 (2024 GAA) and Sec 103 PD 1445 provides that expenditures incurred in violation of existing laws rules and regulations shall be VOID and any and all public officials/employees who will authorize/ permit, as well as those negligent in the performance of their duties and functions which resulted in the incurrence of the unauthorized and unlawful expenditure shall PERSONALLY BE LIABLE to the government for the full amount committed or expended and subject them to disciplinary action

6. Accountability for disallowed expenditures



Expenditures which are illegal/irregular/
unecessar/excessive/extravagant/
unconscionable (IIEEU)shall be disallowed
in audit and become the civil liability of
the officials & employees found
liable/responsible therefor

Strict adherence to applicable laws rules and regulations is a way to avoid disallowances.

7. Prohibition against Advance Payment



No payment, partial or final, shall be made for services or goods not yet rendered or delivered, under any contract. (Section 88.1. PD 1445)

Exception to Prohibition Against Advance Payment

- ❖ Advance payment for goods procured to ADDRESS CONTINGENCIES arising from natural or man-made CALAMITIES in areas where a "State of Calamity has been declared by the authorities, in an amount not exceeding 15% of the contract amount;
- ❖ For procurement of HOTEL AND RESTAURANT SERVICES, lease of CONFERENCE/ SEMINAR/ EXHIBIT AREAS; and LEASE OF OFFICE SPACE, advance payment of not more than 50% of the contract where such downpayment is a standard Industry practice. (RA 9184)

Exception to Prohibition Against Advance Payment

- ❖ In the procurement of infrastructure, the PE shall upon a written request from the contractor, make an advance payment not exceeding 15% of the total contract price to be made in lump-sum or at the most, two installments.
- ❖ The advance payment shall be made only upon submission to and acceptance by the PE of an irrevocable standby letter of credit of equivalent value from a commercial bank, or bank guarantee of a surety bank callable upon demand, issued by the insurance company duly licensed by the Insurance Commission and confirmed by the PE.
- All progress payments shall first be charged against advance payment until the latter has been fully exhausted, unless otherwise approved the President. (Annex D, 2016 Revised IRR, RA 9184)

7. Prohibition against Additional Cash Advances



NO cash advances shall be paid/granted until such time that the earlier cash advances availed of by the officials or employees concerned shall have been liquidated in accordance with accounting and auditing rules and regulations. (Sec 86,RA11975 and Sec 89,PD 1445)

8. Inspection prior to acceptance



All expenditures for procurement shall require INSPECTION by the authorized and qualified inspector of the agency PRIOR to ACCEPTANCE, to check on compliance with the standards and the specifications as stated in the procurement contract, except as otherwise permitted by regulations (Sec 88.1, PD1445)

- 9. Fundamental Principles* (Section 4, PD1445)
- a) There must be an Appropriation or specific statutory authority;
- b) Spent or used solely for public purpose;
- c) Adherence to laws, rules and regulations (COA CIRCULAR NO.

<u>2012-003 - October 29, 2012 re:</u> Updated Guidelines for the Prevention and Disallowance of Irregular, Unnecessary, Extravagant and Unconscionable Expenditure)

^{*} Governing Govt, Financial Transactions



- d) Shared fiscal responsibility by those exercising authority;
- e) Bear approval of the proper Officials;
- f) Supported with complete

 Documentation (COA CIRCULAR NO.

2012-001 - June 14, 2012 Prescribing the Revised Guidelines and Documentary Requirements for Common Government Transactions)

g) Trust Funds spent for Specific purpose

9. Fundamental Principles (Section 4, PD1445)



a) EXISTENCE OF APPROPRIATION

NATIONAL - GAA

LOCAL – Appropriation Ordinance

CORPORATE - COB

Certified as available by the Accountant

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9. Fundamental Principles(Section 4, PD1445)

c) ADHERENCE TO LAWS, RULES AND REGULATIONS

Presidential Decree No. 1445, Section 33. <u>Prevention of irregular,</u> <u>unnecessary, excessive, or extravagant expenditures</u> of funds or uses of property; <u>power to disallow such expenditures</u>.

The Commission shall <u>promulgate</u> such <u>auditing and</u> <u>accounting rules and regulation</u> as shall <u>prevent</u> <u>irregular</u>, <u>unnecessary</u>, <u>excessive</u>, <u>extravagan</u>t or <u>unconscionable</u> (IUEEU) expenditures <u>or</u> uses of government funds or property.

June 11, 1978

Why COA to promulgate rules and regulations?

CONSTITUTIONAL MANDATE OF COA

Section 2(2), Article IX-D of the 1987 Constitution

The COMMISSION ON AUDIT shall have the EXCLUSIVE AUTHORITY to "xxx promulgate accounting and auditing rules, including those for the prevention of irregular, unnecessary, excessive, extravagant, or unconscionable (IUEEU) expenditures or uses of government funds and properties."

- 9. Fundamental Principles (Section 4, PD1445)
 - c) Adherence to LRR



WHAT IS IUEEU?

Irregular/Illegal Expenditure

Unnecessary Expenditure Excessive

Expenditure Extravagant Expenditure

Unconscionable Expenditure

- 9. Fundamental Principles
 - c) Adherence to LR



ILLEGAL Expenditures

Expenditures that are without legal basis or which are in violation of the law

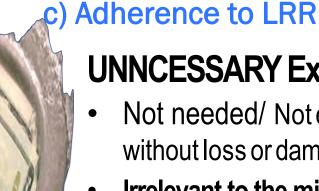
- 9. Fundamental Principles (Section 4, PD1445)
 - c) Adherence to LRR



IRREGULAR Expenditure

- Expenditures incurred in violation of established rules, regulations, procedural guidelines, policies, principles or practices that have gained recognition in law;
 - Transaction conducted in a manner that deviates/departs from, or which does not comply with standards set

9. Fundamental Principles (Section 4, PD1445)



UNNCESSARY Expenditures

- Not needed/ Not essential or can be dispensed with without loss or damage to property;
- Irrelevant to the mission of the agency and is not **supportive** of agency objectives relative to the nature of its operation.
- **not responsive** to the demands of good government.

E.g.: When an air-conditioner is bought for a high altitude municipality in Baguio City where the temperature is no higher than 7 degrees all year round.

9. Fundamental Principles (Section 4, PD1445) c) Adherence to LRR



EXCESSIVE Expenditures

- <u>Unreasonable</u> or incurred at an <u>immoderate</u> **quantity** or **exorbitant price**.
- Exceeds what is usual or proper.
- <u>Unreasonably high</u> and beyond just measure or amount.
- In excess of reasonable limits.

9. Fundamental Principles (Section 4, PD1445)c) Adherence to LRR



EXTRAVAGANT Expenditures.

Incurred without restraint, judiciousness, and economy

Exceeds the bounds of propriety

Immoderate, prodigal, lavish, luxurious, waste grossly

excessive, and injudicious

Factors to be taken into consideration

- Nature of the agencies' operations
- Agency mission
- Profitability
- Financial resources

Variables to consider

- Quality
- <u>Level or</u> Rank
- Purpose



9. Fundamental Principles (Section 4, PD1445) c) Adherence to LRR



UNCONSCIONABLE Expenditures.

- Incurred in violation of ethical and moral standards
- Unreasonable and immoderate and which no man in his right sense would make, nor a fair and honest man wo accept as reasonable

- 9. Fundamental Principles (Section 4, PD1445)
 - c) Adherence to LRR

COA REGULATIONS on IUEEU Expenditures

- 1. COA Circular No. 77-55 dated March 29, 1977.
- 2. COA Circular No.85-55A dated September 8, 1985
- 3. **Circular 2012-003 dated October 29, 2012.**

("Updated Guidelines for the Prevention and Disallowance of Irregular, Unnecessary, Excessive, extravagant and Unconscionable Expenditures- provides the definition, examples of IUEE and some SC decisions ruling on certain disallowed expenditures)



OTHER CRITERIA FOR DETERMINATION OF IUEEU

- 1. P.D. No. 1445;
- 2. Supreme Court Decisions
- 3. COA Decisions
- **4. DBM Budget Circulars** (to ensure expedient use of govt. funds);
- **5. General and special provisions** of the General Appropriations Act (GAA) for the pertinent year;
- 6. Other pertinent laws, rules and regulations;
- 7. Internal rules issued by government agencies within the bounds of their mandate to ensure judicious and prudent use of public funds

WHY IS A SC DECISION DECLARING/RULING AN EXPENDITURE AN IUEEU USED AS AN AUDIT CRITERIA?

Stare decisis (decided cases)

 doctrine of the courts that when once laid down as a principle of law applicable to a certain state of facts, the court will adhere to that principle and apply it to all future cases where the facts are substantially the same, regardless of whether the parties or the subject property are the same.

Stare decisis et non quieta movere

 To adhere to the precedent and not to unsettle things which are established

WHEN A DECISION BECOMES A CRITERIA FOR DETERMINATION OF AN ILLEU EXPENDITURE:



- The COA Commission Proper CP is a Quasi judicial body who sits as a collegial body empowered by the 1987 constitution and PD 1445 to (1) determine policies, promulgate rules and regulations, prescribe standards and (2) adjudicate petitions for review of COA disallowances of IUEE expenditures.
- Their decisions when final and executory serves as a precedent that guide the audit decisions of the COA Auditors on transactions with similar or the same facts.

WHEN DOES A COA DECISION BECOME FINAL AND EXECUTORY



- WHEN <u>NOT TIMELY APPEALED</u> TO THE SUPREME COURT WITHIN THE REGLAMENTARY PERIOD PROVIDED BY LAW (30 days from receipt of the COA decision).
- WHEN THE COA DECISION IS <u>UPHELD BY THE</u>
 <u>SUPREME COURT</u> AFTER A PETITION FOR
 CERTIORARI BY THE THE AGGRIEVED PARTY



PROVISIONS of the GAA as CRITERIA in the DETERMINATION OF IUEEU

General Provisions

Applicable to, or **covers the Appropriations of all Agencies covered by the GAA** for **uniform guidance** (pp754- 776 of the 2024 GAA Vol 1-B)

Special Provisions

Provides specific guidance applicable to, or covering only the budget or appropriation of the specific agency





GENERAL Provisions of RA 11975(2024 GAA) Relevant to Govt. Expenditures:

- 1. The GAA upon its effectivity, shall be **considered as the allotment authorizing obligation** *except if*: (a) <u>there are conditions for its release in special</u>
 <u>provisions/law/rules/regulations</u>; (b) in case of a lump sum appropriation without details;
 or(c) requires a special budget (Sec. 3);
- 2. Government Funds shall be utilized in accordance with the appropriation authorized for the purpose and comply with applicable laws, rules and regulations (Sec. 18);
- 3. Purchase of goods, infrastructure projects, consulting services, common-use supplies shall be made in accordance with RA 9184, its 2016 IRR and GPPB Guidelines (Sec. 18.a);





- GENERAL APPROPRIATIONS ACT JOHN TO POCCINE SI JUSTI AND THE STATE OF T
- 4. Strict adherence by all agencies of government with RA 9184 and its IRR and the GPPB guidelines in the procurement of goods, infrastructure projects and consulting services and use of the PhilGEPS as the primary source of information (Sec 20).
- 5. Agencies are authorized to undertake early procurement activities (EPA) as soon as the proposed expenditure budget is submitted to Congress. (Sec 21, RA 11975). The agencies cannot however issue a Notice of Award or contract until after approval of their respective appropriations and issue of their budget authorization (Sec 21).

GENERAL Provisions of RA 11975 (2024 GAA) Relevant to Govt. Expenditures:

6 . No obligation/expenditure shall be charged against any authorized allotment by NGAs including Constitutional Offices enjoying fiscal autonomy, SUCs, GOCCs and LGUs without first securing a Certificate of Availability of Funds (CAF) sufficient to cover the cost of the contracted activities, which certification shall be signed by the Chief Accountant and which shall become an integral part of the contract. (Sec.31 RA11975)

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GENERAL Provisions of RA 11975 (2024 GAA) Relevant to Govt. Expenditures:

7. Appropriations authorized under the GAA shall be available for expenditure for the purpose specified, until December 31, 2025, except for personnel services which shall be available for release, obligation and disbursement until December 31, 2024 only. Subsidies released to LGUs and GOCCs shall be valid until fully expended.

Thus the construction of infrastructure projects, delivery of goods and services, inspection, and payment of infrastructure capital outlays MOOE, shall be made not later than December 31, 2025.

9. Fundamental Principles(Section 4, PD1445)

- a) There must be an Appropriation or specific statutory authority;
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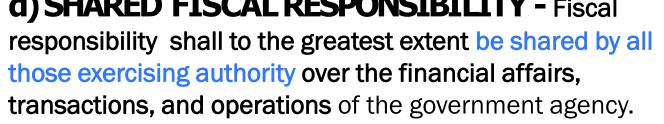
- d) Shared fiscal responsibility
 by those exercising authority;
- e) Bear approval of the proper Officials;
- f) Supported with complete Documentation (COA CIRCULAR NO.

2012-001 - June 14, 2012 Prescribing the Revised Guidelines and Documentary Requirements for Common Government Transactions)

g) Trust Funds spent for Specific purpose

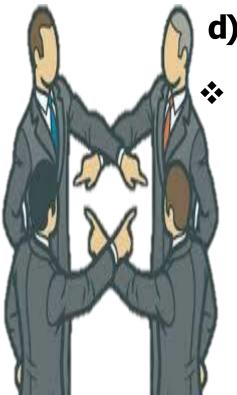
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9. Fundamental Principles(Section 4, PD1445) d) SHARED FISCAL RESPONSIBILITY - Fiscal



	BUDGET OFFICER	Executes the approved budget, monitors and reports on the budget utilization
	ACCOUNTANT	Certifies as to the existence of appropriation
	HEAD OF DEPT. WITH ADMINISTRATIVE CONTROL THE FUND	Certifies and approves as to validity, propriety, and legality of the expenditure
	HEAD OF AGENCY	Has fiscal responsibility over <u>all the funds</u> and resources of his Agency and should exercise the diligence of a good father of a family

9. Fundamental Principles(Section 4, PD1445)



d) SHARED FISCAL RESPONSIBILITY

Other public officers, although not accountable for government funds by the nature of their duties, may likewise be similarly held accountable and responsible thru their participation in the use or application of government funds. (Sec. 4.2, COA Cir. 2009-006, Sept. 15, 2009 - RRSA)

9. Fundamental Principles(Section 4, PD1445)

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9. Fundamental Principles(Section 4, PD1445)



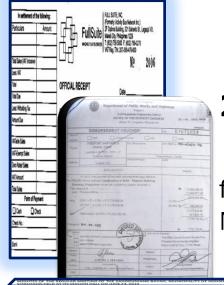
f) SUPPORTING DOCUMENTS

1) COA Circular 2012-001 dated June 14, 2012

"Prescribing the Revised Guidelines and Documentary Requirements for Common Government Transactions"



9. Fundamental Principles(Section 4, PD1445)



f) SUPPORTING DOCUMENTS

2)COA Circular 2023-004 dated 14 June 2023

"Prescribing the Updated Documentary Requirements for Common Government Transactions, amending COA Circular No. 2012-001 dated June 14, 2012"



!!!SUSPENDED!!!

9. Fundamental Principles(Section 4, PD1445)



3)COA Circular 2024-004 dated March 14, 2024

SUSPENDS the application of COA Circular No. 2023-004 dated June 14, 2023, Prescribing the Updated Documentary Requirements for Common Government Transactions which amends COA Circular No. 2012-001 dated June 14, 2012, and it REINSTATES COA Circular 2012-001

Suspension was retroactive to the effectivity of Circular 2023 -004 on July 1, 2023. This was due to the numerous issues and concerns raised relative to the updated documentary requirements, and pending the issuance of the revised guidelines addressing the issues and concerns.



9. Fundamental Principles(Section 4, PD1445)

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9. Fundamental Principles(Section 4, PD1445)

g) TRUST FUNDS

- Are receipts collected or received by agencies or instrumentalities of the National government (a) ACTING AS TRUSTEE, AGENT OR ADMINISTRATOR from (a)non-tax sources, such as insurance proceeds; (b) as a guaranty for the fulfillment of an obligation; or (c) from donations authorized by law or contract; and (d) those classified by law or regulations as trust receipts (Sec 6RA 11975);
- ❖ They shall be disbursed in accordance with the purpose for which the were given/created and subject to applicable accounting and auditing rules and regulations;
- Expenditures and disbursements IN VIOLATION of the foregoing requirements shall be VOID and subject the erring officials and employees to disciplinary action and to appropriate criminal action under existing laws.

Summary of the **Basic Requirements of Expenditures**



Existence of a <u>lawful and sufficient</u> APPROPRIATION ce<u>rtified as available</u> by the <u>proper officer</u>

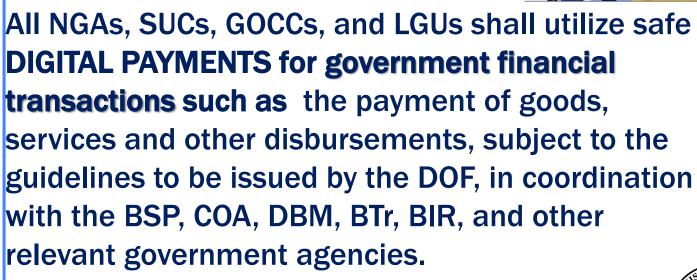
LEGALITY of transaction and <u>CONFORMITY with</u> <u>applicable laws</u>, rules and regulations

<u>APPROVAL</u> of the expense by the <u>head</u> of the agency, or government corporation or <u>authorized representative</u>

Submission of proper EVIDENCE to support the claim

10. DIGITAL Payment of Expenditures

Sec 97, RA 11975:





10. DIGITAL Payment of Expenditures





Sec 97, RA 11975:

The agencies may use facilities of government servicing banks and engage the services of established Financial Service Providers registered with the BSP: Provided, That only interoperable digital payment solutions which are compliant with the National Retail Payment System Framework shall be availed, subject to the procurement laws, rules and regulations.

10. DIGITAL Payment of Expenditures





COA CIRCULAR 2021-014 dtd, Dec. 22, 2021 :

Provides GUIDELINES ON E-PAYMENTS using Direct Electronic Payment (DEP) or Transfer- Distribute- Liquidate (TDL) schemes.

1. DEP SCHEME = the government <u>Agency makes directly the payment</u> using the technology of the intermediary (e.g. ADA, mobile online banking facility, credit cards),

2. TDL SCHEME = the <u>government entity funds</u> are first <u>transferred</u> to the <u>intermediary's possession who thereafter distributes</u> the same to the <u>intended payees of the Agency</u>.

10. DIGITAL Payment of Expenditures



COA Circular 2021-014 dtd, Dec. 22, 2021:



DEP SCHEME using CREDIT CARDs may be resorted to only when there are no other more expeditious and inexpensive modes of payment in which case a certification shall be executed by the HOA or his authorized representative attesting to the circumstance.

The HOA shall <u>designated primary and alternate users</u> of credit cards from the Cash or <u>Treasury office</u> of the Agency or <u>other bonded officials</u>.

The guidelines under Sec 5.3.5 (c) of subject circular shall be observed in the use of the credit card.

Classification of Expenditures



- A. By **Entity** incurring the obligation (Grantee, Trustee, etc)
- B. By Program, Activity and Project (**PAP**)
- C. By **Allotment Class** (PS, MOOE, CO)
- D. By **Region or locality** of use
- E. By **Object** (S & M, Communication, POL, etc.)
- **F.** Other classification necessary for the

budget process (Chapter 2 Sec 4 of GAM Vol. 1)

PERSONAL SERVICES expenditure

FUNDING OF PERSONAL BENEFITS - Sec 54, RA 11975 (2024)

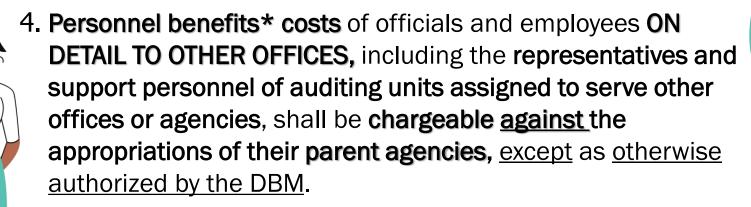
1. All **personnel benefits costs** of government officials and employees shall be **chargeable** against **the funds from which their salaries are paid.**

2. <u>If</u> benefits in whatever form are <u>partly sourced from other</u> <u>sources</u>, <u>only the portion chargeable to the Gen. Fund shall be sourced therefrom</u> in the payment of retirement benefits and pension

 Personnel benefits cost drawn from Special Accounts, Fiduciary or Trust Funds, or other sources of funds, CANNOT be chargeable against the General Fund of the National Government.

PERSONAL SERVICES expenditure

FUNDING OF PERSONAL BENEFITS - GAA



* include salary increases, step increments, all kinds of authorized allowances, benefits and incentives, monetized vacation and sick leave credits, government share in retirement and life insurance premiums, employees compensation insurance premiums, health insurance premiums and Pag-Ibig contributions, and other authorized benefits.





CAP ON AUTHORIZED DEDUCTIONS

In **no case** shall authorized deductions from the employee's monthly compensation reduce his/her **net take home pay** to an amount **lower** than Five Thousand Pesos (**P5,000**).





LIMITATIONS on the GRANT OF ALLOWANCES

- 1. Sec 5 & 6 PD 1597; and Sec 3 AO 103 dtd. August 31, 2004 =
 Essentially provide that ANY INCREASE, ADDITIONAL or NEW
 ALLOWANCES, HONORARIA AND OTHER FRINGE BENEFITS shall be SUBJECT TO THE APPROVAL of the PRESIDENT upon prior recommendation of the DBM
- 2. Supreme Court Decision in the case of *Initia Jr. et. al. vs COA*²ruled that the Governing Board's discretion on matters of compensation is NOT ABSOLUTE and MUST CONFORM WITH THE LAW.

¹Authorizing the Pres. Of the Phil. to Modify Compensation and Position Classification of Civilian Personnel and the Base Pay of Military Personnel

²GR 131529 dtd..April 30, 1999

LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

- 3. Government personnel stationed abroad who are granted Overseas Allowances to defray their living expenses shall no longer be entitled to PERA for the duration of their assignment abroad (Sec. 57, 2024 GAA)
 - Payment of Magna Carta benefits for public health workers, school teachers, social workers, scientists, engineers, researchers and other science and technology personnel shall be subject to DBM guidelines. (Sec 59, 2024 GAA)
- 5. <u>Hazard Duty Pay</u> shall be paid only go overnment personnel actually assigned to and performing their duties in strife torn or embattled areas as certified by the DND Secretary shall be entitled to for the duration of the assignment. (Sec 61, 2024 GAA; BC 2005-4,7/13/2005)

LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

- 6. Government Lawyers assigned in the legal office are authorized a SPECIAL COUNSEL ALLOWANCE of P5,000 per appearance or attendance in the hearings of regular judicial courts³ whenever:
 - a) **deputized** by the Office of Solicitor General (**OSG**) or by the Head of the Agency (**HOA**) to assist the OSG;
 - b) the lawyer's appearance is not in relation to a motion for extension or postponement of hearing
 - c) the aggregate allowance per month does not exceed 50% of the said lawyer's monthly salary

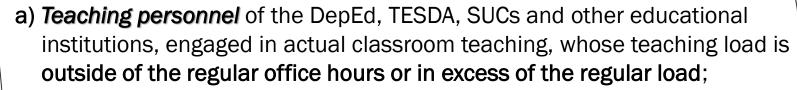
(Sec. 60, 2024 GAA)

³Not before administrative or quasi judicial agencies



LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

7. HONORARIA may be paid only to the following (Sec 63, 2024 GAA):



- b) lecturers, resource persons, coordinators and facilitators in seminars, training programs, and other similar activities in training institutions;
- c) Chairpersons and members of commissions, boards, councils, and other similar entities, including personnel thereof who are NOT PAID salaries not per diems but compensated in the form of honoraria as provided by laws, rules and regulations:

LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

- 7. HONORARIA may be paid only to the following:
 - d) those involved in Science and technological activities who render services beyond their regular workload;
 - e) Officials and employees assigned to special projects which:
 - ❖ Are reform-oriented or developmental, contribute to the improvement of service delivery and enhancement of the performance of the core functions of the agency, and have specific timeframes and deliverables in accomplishing objectives and milestones set by the agency for the year;
 - Entail rendition of work in addition to, or over and above, their regular workload; and
 - f) Officials and employees authorized to receive honoraria under R.A. No. 9184 and its IRR.

LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

7. The **rates of HONORARIA** shall depend on the level of responsibilities, nature of work rendered, and extent of individual contribution to produce the desired outputs.

The total honoraria received from all special projects shall **not exceed** twenty five percent (25%) of the annual basic salaries; and

The officials and employees authorized to receive Honoraria shall comply with the Budget Circulars and guidelines issued by the DBM*

* B.C. No. 2007-1 dated April 23, 2007; N.B.C. No. 2007-510 dated May 8, 2007; B.C. No. 2007-2, dated October 1, 2007; B.C. No. 2004-5A dated October 7, 2005, as amended by B.C. No. 2004 dated November 29, 2007; DBM and DOST J.C. No. 1 dated June 25, 2013; and such other guidelines issued by the DBM.

LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

- 8. The grant of COLLECTIVE NEGOTIATION AGREEMENT (CNA) Incentive to NGAs, including Constutional offices enjoying fiscal autonomy, and SUCs, sourced from allowable MOOE allotment identified by the DBM shall be subject to the following pursuant to Sec. 77 RA 11975:
 - a) that there shall be a valid CNA between the agency and the recognized employee organization which includes a provision on cost cutting measures to be undertaken by the agency and its employees;
 - b) that it shall be one-time annual payment based on a written resolution signed by agency representatives from both labor and management duly approved by the agency head;
 - c) that it shall be limited to the amount determined by the DBM; and
 - d) that the use of MOOE for payment of CNA shall be approved by the agency head during the validity of the appropriation.

GCs and LGUs may grant the same subjet to the policies rules and regulations issued by the DBM



LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

- 9. REPRESENTATION and TRANSPORTATION ALLOWANCE (RATA) to government OFFICIALS determined by the DBM or the GCG, shall be subject to the ff. limitations:
 - a) Shall be granted while in the actual performance of their respective functions;
 - Transportation allowance shall NOT be granted to those assigned or actually using government vehicle except on occasions or periods when they are unable to use said gov't. transportation for justifiable reasons;
 - c) No RATA, commutable or reimbursable which exceed the rates authorized may be granted;
 - d) RATA of LGU officials of equivalent rank to the officials of the NGAs enumerated in Sec. 60 of the 2024 GAA, shall be at the same percentages of the salary rates authorized for their income classification under Sec 10 of RA 6758;; and
 - e) The provisions of NBC 548 and LBC 103 both dated May 15, 2013 shall be observed. (Sec. 64, RA11975)

LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

- 10. MID YEAR BONUS shall be granted to all personnel whether regular, TEMPORARY, CASUAL OR CONTRACTUAL status, on full time or part-time basis, of NGAs, as well as of LGUs and GCs (if covered by the Compensation and Position Classification system under RA 6758), chargeable against their respective corporate and local funds subject to:
 - at least an aggregate <u>service of 4 mos.</u> from July 1 of the preceding year to May 15 of the current year if still in the service as of May 15 of the current year;
 - at least a satisfactory performance rating in the immediately preceding rating period;
 - Compliance with pertinent DBM BCs. (Sec 67, RA 11975)

LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION

11. Night shift differential pay shall not exceed twenty percent (20%) of the hourly basic rate, for each hour of work between 6:00PM and 6:00AM of the following day, by the government employee occupying Division Chief positions and below, or their equivalent, including those in GOCCs, whether permanent, contractual, temporary, or casual, pursuant to R.A. No. 11701.

For **LGUs**, the payment of night shift differential pay shall be **charged against their respective funds**, subject to the provisions of Sections 325 and 331 of R.A. No. 7160.

For GOCCs and their subsidiaries, it shall be charged against their respective corporate funds.

(Section 62, RA 11975)



LIMITATIONS on the GRANT OF ADDITIONAL COMPENSATION



13. **Uniform or Clothing Allowance** not exceeding Seven Thousand Pesos (**P7,000**) per year shall be authorized to each government employee, who have **rendered at least 6 mos. service** subject to B.C. No. 2018-1 dated March 8, 2018, and such other guidelines issued by the DBM. (Sec 58,RA 11975)

Common CLASSIFICATION



1.Training Expenses

- Training Fees (NBC No. 563 dated April 22, 2016)
- Honoraria of RPs, Coord, Facilitators (DBM Budget Circular 2007-1, 4/23/2007
- Handouts, Supplies Materials
- Meals and Snacks
- All training related Expenses



2.Utility Expenses



3. Communication Expenses (Telephone, Internet

(Telephone, Internet Subscription, etc.)



4.General Services



Common CLASSIFICATION



5. Professional Services

(e.g: A consultantnatural or juridical) person not part of the regular staff of the agency)



6. Supplies and Materials



7. Confidential, Intelligence and Extraordinary ExpensesS



8.Repairs and Maintenance

CLASSIFICATION



9. Travel Expenses



10. Labor & Wages



11. Taxes, Insurance Premiums and Other Fees

Classification

12. Awards, Rewards, Prizes & Indemnities



13. Other MOOE



Rent/Lease Expenses



Printing and Publication Expenses

1. Training Honoraria



DBM Budget Circular No. 2007-1 April 23, 2007

Guidelines on the Grant of Honoraria to Lecturers, Resource Persons

Coordinators and Facilitators



2. Utility Expenses



The APPROVED BUDGET for petroleum, oil and lubricants, water, illumination and power services, telephone and other communication services shall be disbursed exclusively for such items of expenditure, and may be modified only in the last quarter after considering the full year's requirement.

Expenditure of agencies in violation of this provision shall be void and subject the erring officials/employees to disciplinary action and to appropriate criminal action under existing penal laws (Sec. 82, RA 11975)

2. Utility Expenses



Expenditure shall be allowed for fuel, parts, repair and maintenance of government vehicles of any type, which are used for FREE TRANSPORT TO COMMUTERS on a round-theclock basis, to meet the emergency DURING a TRANSPORT CRISIS, such as that occasioned by street demonstrations, welgang bayan, floods, typhoons and other emergencies, (Sec. 18(e) RA 11975)

3. Advertising Expense



COA Circular 2024-005 - Expansion of the Coverage of Advertising Expenses and Recognition of Accounts to Include those Relative to the Dissemination of Information Connected with the Official Functions and Programs of Government Agencies, through Social Media Platforms

1) Covers all kinds of advertising procured by NGAs, GC,SUCs LGUs through negotiated procurement under Sec.53.6, of RA No. 9184.

3. Advertising Expense

COA Circular 2024-005 - Expansion of the Coverage of Advertising Expenses



2) Amends Item 9.1.3.5 of COA Circular No. 2012-001 dated June 14, 2012 on "Advertising Expenses" to allow or include Advertisements or contents posted on social media applications, like Facebook, Instagram, Twitter, and the likes, in the verified official account of the agency, following the guidelines under SectionV(D)6) a)i)e), Annex Hof the 2016 Revised IRR of RA No. 9184.

3. Advertising Expense

COA Circular 2024-005 - Expansion of the Coverage of **Advertising Expenses**



- 3) The use of government-funded social media campaigns for political objectives or to promote partisan interests by government officials and agencies is strictly prohibited and may result in administrative and/or criminal charges.
- 4) To promote transparency and accountability, all government-funded social media campaigns should be publicly disclosed. The details of the campaigns, including the purpose, scope, target audience, and cost , should be made available to the public through government websites and media platforms

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3. Advertising Expense

COA Circular 2024-005 - Expansion of the Coverage of Advertising Expenses



- 5) **Documentary requirements** include among others the following:
 - Copy of newspaper clippings evidencing publication and/or CD in case of TV/Radio commercial
 - Complete link of the advertisement or content posted on social media;
 - <u>Bill/Statement of Account</u>, or monthly progress billings, which may include electronic invoice or <u>screenshots of electronic payment</u> covering total cost of activities;
 - <u>Report</u> on advertising/campaign through social media applications duly reviewed and <u>approved by the agency containing</u> but not limited to the <u>Content of advertising/information disseminated</u> in various social media

4. General Services





May RECURRING contracts for general support services (janitorial, security, supply of drinking water, telecommunication requirements, rental of office and equipment and lease purchase agreements) be renewed?



Answer: YES, provided:

- 1. Term of Renewal does not exceed one year
- Subject to assessment/evaluation of the performance of the contractor/ service provider and that the latter has no violation;
- 3. ORIGINAL contract COMPLIES with RA 9184
- 4. Original terms and conditions will govern;
- 5. Total contract renewals shall not exceed two years
- 6. Comply with relevant GPPB guidelines

4. General Services



Sec. 32 RA 11975 - For **recurring procurement** such as but not limited to -

- janitorial and security services,
- supply of drinking water,
- telecommunications requirements,
- rental of office and equipment, and
- lease-purchase agreements.

Government agencies may either secure an MYCA or renew the ongoing contract to not more than one year subject to evaluation of performance and such renewals shall not exceed 2 years

5. Professional Services Expenses – Legal Services



- COA Circular 2021-003 dated July 16, 2021 requires concurrence
 by the Commission on Audit of the retainer of lawyers by agencies of government after review by the OGCC of the Retainer contract;
- Purpose of COA is to ensure the reasonableness of the amount of legal fees

5. Professional Services Expenses - Consulting Services



T Y P E S



6. Supplies, Materials & Spare Parts

a) All common-use supplies* shall be procured by NGAs, GOCCs, GFIs, SUCs and LGUs only from the Procurement Service (PS) – (Sec 22.RA 11975)

b) Procurement and inventory shall NOT EXCEED TWO-MONTHS REQUIREMENT of the Procuring Entity(PE), EXCEPT for CRITICAL* supplies, materials, and equipment spare parts which the PE is expected to have sufficient and timely provision and which inventory, the HOPE may be increase in the following instances:

- in anticipation of cost increases
- when necessitated by a national emergency
- there is an **impending shortage**
- when authorized by the Charter of the Agency. (Sec 22,23 and 28, RA 11975)

6. Supplies, Materials, Spare Parts

c) Procurement in excess of the PE's one-year requirement shall be subject to approval by the President of the Philippines, upon the joint recommendation of the Chairperson of the COA and the agency head concerned

and commonly procured by gov't agencies (Sec 22)

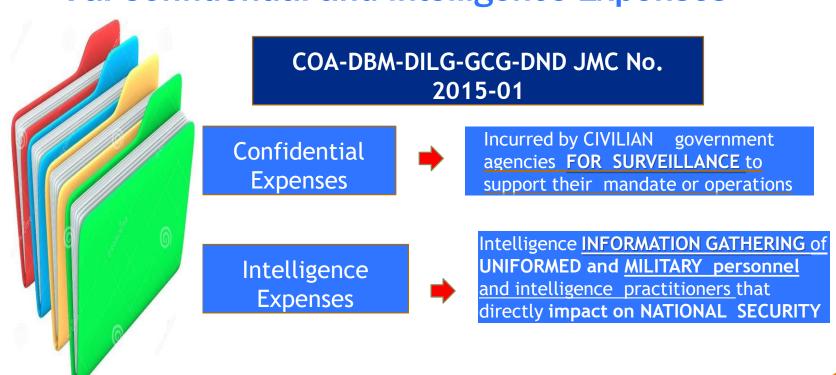
CRITICAL SUPPLIES AND MATERIALS refer to those which are vital to the support of operations and are in short supply or expected to be short in supply such as fuel, equipment spare parts and other analogous items(Sec 23)

7. Purchase of Agricultural & Fisheries Products

As a policy in the **implementation** of **feeding programs**, relief operations, rice subsidy, and other programs of the DA, DSWD, DepEd, DOH, DILG, LGUs, and other relevant government agencies, the **PE, shall directly purchase** available **AGRICULTURAL AND FISHERIES PRODUCTS** FROM LOCAL FARMERS, FISHERFOLK, or their associations or cooperatives, pursuant to R.A. No. 11321 (Sagip Saka Act): provided, that the DIRECT PURCHASE of agri-fishery products shall be compliant with Section 11 of the Sagip Saka Act and existing procurement laws, rules and regulations. (Sec 24 RA 11975)



7a. Confidential and Intelligence Expenses



7a. Confidential and Intelligence Expenses

Limitations under Sec 84 of RA 11975

Intelligence Expenses (Sec 84)

RELEASE or DISBURSEMENT requires approval by the Pres of the Phil.

- Use of savings to augment intelligence funds is <u>subject to approval of</u> the <u>President</u> of the Philippines upon joint recommendation by the Secretaries of DBM and the DND;
- Require submission of a quarterly report on the accomplishments in the use of said funds;
- Guided by COA-DBM-DILG-DND-GCG J.C. 2015-01 dtd.
 January 8, 2015

Confidential & Intelligence Expenses (Sec 85)

- Expenses (Sec85 Release or disbursement require prior approval of the Department Secretary concerned;
 - Require submission to the Pres of the Philippines and both houses of Congress a quarterly accomplishments report on the use thereof;
 - Use shall also be guided by COA-DBM-DILG-DND-GCG J.C. 2015-01



7a. Confidential and Intelligence Expenses

CANNOT BE USED FOR:



Salaries and Compensation



Representation, Consultancy Fees, Entertainment Expenses



Building/ Housing Construction



7b. Extraordinary & Miscellaneous Expenses*

AUTHORIZED AMOUNT AND GUIDELINES

NGAs

Amount authorized:

Derived from Sec. 51 RA 11975 (2024 GAA)

Guidelines:

Prescribed under COA Circular No. 89-300 dated March 21, 1989

GOCCs/GFIs

Amount authorized:

Where no such authority is granted in the corporate charter, it is derived from the GAA

Guidelins:

Prescribed under COA Circular No. 2006-001* dated January 3, 2006

LGUs

Section 25(h) of the Local Government Code (RA 7160) provides that Annual appropriation of the Local Chief Executive: should not exceed 2% of the actual receipts derived from the basic real property tax in the next preceding year

*Guidelines on the Disbursement of EME

7b. Extraordinary & Miscellaneous Expenses *

12. Rates not exceeding the amounts of EME in the GAA may be used for the officials with the ranks specified or their equivalent, as may be determined by the DBM or by the GCG for Government Corporations covered by R.A. No. 10149.

EME include, but not limited to, **expenses** for:

- Meetings, seminars and conferences;
- · Official entertainment;
- Public relations;
- Educational, athletic and cultural activities;
- Contributions to civic or charitable institutions;
- Membership in government associations;
- Membership in national professional organizations duly accredited by the Professional Regulation Commission:
- Membership in the Integrated Bar of the Philippines;
- Subscription to professional technical journals and informative magazines, library books and materials; \mathcal{E}
- Office equipment and supplies; an
- Other similar expenses not supported by the regular budget allocation. (Sec 51 RA 11975).

7b. Extraordinary & Miscellaneous Expenses *

OFFICIALS/EMPLOYEES AUTHORIZED TO RECEIVE EME:

- ❖ Head of Bureau Regional Office or Organization of Equivalent Rank
- General Manager of Local Water District
- Municipal Trial Court Judge, Municipal Circuit Trial Court Judge and Shari'a Circuit Court Judge
- Local Chief Executives
- Department Secretary
- Department Undersecretary
- Department Head
- Assistant Secretary

Shall be **STRICTLY NON-COMMUTABLE AND REIMBURSEMENT BASIS** to be **supported by receipts** or **IN LIEU THEREOF**, BY A **CERTIFICATION** that the same had been expended for the **purposes stated** in the budget authorization

9. Travel Expenses



All **personal** or **official foreign travel** of:

- Department Secretaries and those of equivalent rank in the Executive Department
- Chairpersons
- Members of the Governing Board and
- CEOs of GOCCs/GFIs under or attached to the OP,
- Heads of NGAs

shall REQUIRE CLEARANCE FROM THE OP PRIOR TO

FOREIGN TRAVEL (Sec 93, RA 11975/ 2024 GAA)

9. Travel Expenses



Payment shall be allowed for Foreign Travel Expenses of any government official and employee for training, seminar or conference ABROAD when:

- a) the foreign mission <u>cannot effectively represent</u> our country or
- b) the travel is necessitated by authorized international commitments, in accordance with E.O. No. 77, s. 2019, and such other issuances as may be issued thereon.

(Sec. 18(d) RA 11975)

9. Travel Expenses



The rules, regulations and rates of travel expenses were updated in 2019 by EO 77.

No official or employee may be sent to <u>foreign training</u> when due to <u>retire</u> within one year after the foreign travel (Sec. 18.d, RA 11975)





9. Travel Expenses



LGU officials and
employees and mayors of
component Cities and
municipalities

LGU officials and employees and barangay officials and employees within their territorial jurisdiction

Approving Official

Provincial Governors

Municipal and City Mayors



14a. Other MOOE - Rent/Lease Expense





❖ DBM Budget Circular 2022-1 dated February 11, 2022

REQUIREMENT FOR RENTAL:

- Only if rental is deemed more economical, expedient and convenient than outright purchase
- Shall not be for more than 15 continuous days
- If more than 15 days, required approval from the Secretary of DBM

PROCUREMENT:

Appendix 20 of RIRR of RA 9184



14a. Other MOOE – Rent/Lease Expense





Rental of GOVERNMENT VEHICLE (DBM Budget Circular 2022-1 dated February 11, 2022)

POLICY:

- For officials authorized to use official vehicle;
- For the performance by government personnel of official functions or activities; and
- When COST-EFFECTIVE, FUEL-EFFICIENT, ENVIRONMENT FRIENDLY

14b. Other MOOE - Printing & Publication Expenses



- 1.All government agencies shall engage the services of the National Printing Office (NPO)/ BSP/APO Production Unit which shall be the Recognized Government Printers (RGPs) of Accountable Forms and Sensitive high quality or high volume requirements.
- 2. The RGP shall undertake the printing requirements themselves and shall not subcontract any portion of the printing job
- 3. An agency may allowed to engage private printers for accountable forms and sensitive high quality or high volume requirements up certification by the RGPS that they are unable to service said requirements

(Sec. 25,RA 11975)

14b. Other MOOE - Printing & Publication Typenses



May a procuring entity engage the services of a private printer?

General Rule: NO

Exception:

Provided NO RGP can undertake the printing service due to time and equipment limitations

(Section 4.3.1- 4.3.2 of GPPB Resolution 05-2010

Acquisition of PPE











Mode of Acquisition of Property Plant & Equipment

- **1.Purchase** (straight contract) through Competitive Bidding. (Sec. 10, RA 9184; or as an Exception: Alternative Methods of Procurement(Sec.48-53)
- 2. Construction
- 3.Transfer and
- 4. Finance Lease



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Purchase of ICT Equipment

The appropriation for Information and Communications Technology (ICT) equipment shall be used FOR PERSONAL COMPUTERS inclusive of operating systems, basic software and other essential electronic devices to be PROVIDED TO OFFICIALS AND EMPLOYEES of the PE. Said ICT equipment shall be procured exclusively from the PS as common-use supplies, pursuant to L.O.I. No. 755, E.O. No. 359, and A.O. No. 1, and shall be in accordance with the agency's Information Systems Strategic Plan (ISP).

(Sec. 26 RA11975/2024 GAA)



Purchase of Motor Vehicles

Purchase of motor vehicles shall be made in compliance with A.O. No. 14, s. 2018, GPPB Resolution No. 20-2019 dated September 5, 2019, Budget Circular (B.C.) No. 2022-1 dated February 11, 2022, (Omnibus Guidelines On The Acquisition, Use, Rental, And Replacement Of Government Motor Vehicles); B.C. No. 2022-1A dated March 1, 2023, and such other pertinent guidelines (Sec 18(b, RA11975);

Purchase of **ELECTRIC vehicles** shall be **in compliance with the targets** (**5% of fleet**) of the **Comprehensive Roadmap for the Electric Vehicle Industry** pursuant to R.A. No. 11697, its IRR, and other pertinent **guidelines** (**Sec 18 (c) RA 11975.**

Only RECOGNIZED electric vehicles shall be purchased based on guidelines issued by DOE and subject to the provisions of R.A. No. 9184, its IRR, and GPPB guidelines. (Sec. 43, RA 11975)

OMNIBUS GUIDELINES ON THE ACQUISITION, USE, RENTAL, AND REPLACEMENT OF GOVERNMENT MOTOR VEHICLES

The policy of the government to **ensure the prudent and judicious acquisition**, **use**, **rental**, **and replacement** of government motor vehicles. Motor vehicles to be acquired and/or rented by the government **shall be**:

- a) LIMITED to those NECESSARY and APPROPRIATE for the officials authorized to use official transport vehicles;
- b) for **OFFICIAL functions/activities** of **government personnel** requiring transport mobility; and
- c) COST-EFFECTIVE, FUEL-EFFICIENT, ENVIRONMENT-FRIENDLY, and AT PAR with the improvements and developments in the automotive INDUSTRY and RELEVANT TECHNOLOGY.

APPLICABILITY of the Omnibus Guidelines

- APPLY TO ALL National Government Agencies (NGAs) under the Executive Branch, including SUCs, GOCCs, GFIs, LWDs, and the LGUs.
- 2. The Legislature, the Judiciary, Constitutional Commissions, and Office of the Ombudsman are encouraged to adopt the provisions of this Circular, as may be necessary and applicable.

EXCEPTION to the Applicability of the Omnibus Guidens

- 3.3 As provided under Administrative Order (AO) No. 14, s. 2018, the **acquisition** of the <u>following motor vehicles</u> shall <u>NOT BE COVERED</u> BY DBM Circular 2022-1:
 - a) Vehicles used for security and for the President and the Vice President;
 - b) Donated Vehicles to the Philippine Government or any of its agencies and instrumentalities by foreign governments, and bilateral /multilateral institutions;
 - c) Vehicles used for visiting foreign dignitaries maintained by the Office of the **President** and the **Department of Foreign Affairs**; and
 - d) Vehicles acquired using funds from existing ODA programs according terms thereof.

PURCHASE OF INFRASTRUCTURE

Contract

By administration

Private-Private Partnership

(Financing, Construction, Operation and Maintenance)



PURCHASE OF INFRASTRUCTURE

The Display and/or Affixture of the Name, Image, picture, image, motto, logo, color motif, initials, or other symbol or graphic representation associated with any public official. whether elected or appointed, on signboards for all infrastructure projects funded under the GAA shall be considered as unnecessary pursuant to COA Circular No. 2013-004 dated January 30, 2013, as amended, and therefore, prohibited. (Sec. 19 RA 11975)

MULTI-YEAR INFRASTRUCTURE CONTRACT (Sec 32, RA 11975)

- 1. A Multi Year Contractual Authority (MYCA) is required prior entering into a multi-year contract, EXCEPT when such project is funded by foreign loan.
- 2. The MYCA shall obtained from the DBM prior to the commencement of the procurement of the multi-year infrastructure by an NGA.
- 3. GCs and LGUs shall secure before entering into multi-year contracts, prior authority from their Governing Board or Sanggunian respectively.
- 4. The Certification of Availability of Funds (CAF) to be issued by the AGENCY CHIEF ACCOUNTANT shall be issued annually BASED on the BUDGET FOR THE YEAR

MULTI-YEAR INFRASTRUCTURE CONTRACT(Sec 32, RA 11975)

- 5. In case of **multi year projects with no funding requirement**, the **Chief Acct**. shall issue a **certification that there no fund is needed** for the year;
- 6. Multi-year PPP projects shall be covered by a letter of commitment following the guidelines issued by DBM;
- 7. The PE shall ensure that the annual funding requirements for the multi-year projects shall be included in the budget for the years covered consistent with the MYCA and that the disbursements shall in no case exceed the appropriations for the year.
- 8. Procurement of multi-year projects shall be subject to the provisions of R.A. § 9184, its IRR, and GPPB guidelines.

CRITERIA FOR ACCOUNTING RECOGNITION

COA Circular No. 2022-004 dtd 5/31/22; 2024-006 dtd 3/14/24 (LGUs)

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Meets the capitalization threshold of P50,000.00 and above

- Ownership and control rest with the entity;
- Cost or fair value can be measured reliably; &
- future economic benefits will flow to the entity

ACCOUNTING TREATMENT/RECOGNITION of PPE Purchases Falling Below Capitalization Threshold



COA Circulars No. 2022-004 and Msr.14, 2024 dated May 31, 2022 and March 14, 2024 respectively, mandates that such items of Machinery, Equipment, Furnitures and Fixtures costing less than P50,000, shall be treated and recorded as INVENTORY of Semi-expendable Machinery/ Equipment /Furnitures and Fixtures.

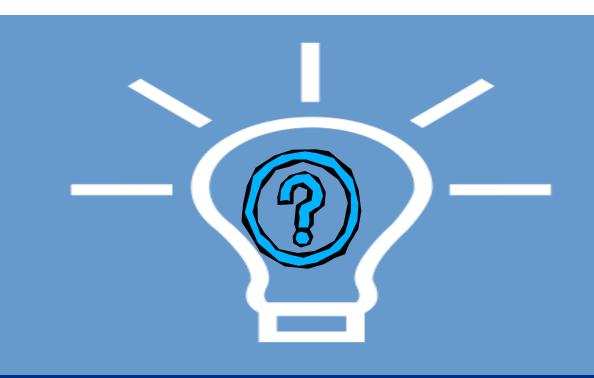


THANK YOU For your kind attention

Very

Good





QUESTIONS

